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FORECASTING ARMY BUDGET COMMITMENTS AND OBLIGATIONS, Final rept. Richard C. / Brannon Uldis R. / Poskus

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20 May 1980

SUBJECT: Army Procurement Research Office Report APRO 902, Forecasting Army Budget Commitments and Obligations

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Inclosed is a copy of subject report for your use. Addressing the customer program only, this study finds the statistical relationship between orders and obligations too weak to permit precise forecasting. Since forecasting obligations continues to be an important topic, both procurement offices and cost analysis offices may find the methodology and the data useful in their future work.

FOR THE COMMANDANT:

1 Incl as

PAUL F. ARVIS, Ph.D. Director, US Army

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## FORECASTING ARMY BUDGET COMMITMENTS AND OBLIGATIONS

by

Richard C. Brannon Uldis R. Poskus

January 1980

Information and data contained in this document are based on input available at the time of preparation. Because the results may be subject to change, this document should not be construed to represent the official position of the US Army Materiel Development and Readiness Command unless so stated.

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## EXECUTIVE SUMMARY

- A. BACKGROUND. As part of the Planning. Programming and Budgeting process the Army must forecast the level of activity for its customer program. Historically, the amount actually purchased has often been less than the amount forecasted (in FY 79 this was not a problem). This difference causes several problems, as discussed in the report. Previous studies have tried to provide improved forecasts, but used inappropriate techniques or were based on insufficient data bases.
- B. STUDY OBJECTIVES. This study seeks to forecast the amount and timing of procurement obligations for the Army's Customer program (Foreign Military Sales, Military Assistance Program, and Other), given customer orders or other driving variables. The study seeks also to forecast these driving variables. The study seeks to develop an aggregated statistical forecast, rather than to provide improved procedures for estimating individual actions. Specific objectives are (1) develop and apply improved procedures for forecasting customer obligations, (2) determine the statistical relationship between orders and obligations, taking into account the timing and delay between orders and obligations, (3) provide confidence intervals as well as point estimates for the forecasts, and (4) determine the applicability of the procedures to forecasting the Direct Army program.
- C. STUDY APPROACH. The authors examined budget execution policies and procedures for the customer program and reviewed the literature on economic forecasting. One hundred twenty-eight pairs of data points were collected, reflecting historical orders and obligations for each of the five procurement appropriations. Several statistical methods were evaluated, including polynomial regression, multiple regression, and exponential smoothing. Time series methods (both univariate and transfer function analysis) were used to quantify the relationship between orders and obligations. Ratios and factors were developed to provide an alternate method of forecasting, when an estimate of year end orders is available. An organizational perspective provided further insights into the process.
- D. <u>FINDINGS</u>, <u>CONCLUSIONS</u>, <u>AND RECOMMENDATIONS</u>. The timing of orders does not drive the timing of obligations, and so orders cannot be used to produce time-phased statistical forecasts. However, the amount of year-end orders does influence the amount of year-end obligations, and the obligation curves are similar from year to year. These facts allow forecasts to be made, and tables are provided for use in making point estimates and confidence intervals. Use of these methods for the direct Army program is not recommended. Organizational considerations seem to be influencing, and possibly dominating the process, and further work should address the methods by which the obligation goal is set. Other findings, conclusions and recommendations are provided in the study.

#### CHAPTER I

## INTRODUCTION

## A. BACKGROUND.

As part of the Planning, Programming, and Budgeting process the Army must estimate the amounts and timing of funds required. Due to the budget schedule the estimated annual requirements must be submitted to Congress 18 months before the beginning of the fiscal year. It has been very difficult for the Army (and other services) to develop accurate forecasts this far ahead. While the original forecasts can be updated as more data become available, the difference between the original forecasts and the amounts actually purchased has caused several problems.

Some outside the Army have asked whether the "shortfall" reflects an inability of the Army to perform its programs. GAO (1978) found that this was not the case. Some in Congress have asked whether the unused funds for the items not bought could be used elsewhere, perhaps to reduce future appropriations. The Army (and other services) usually respond that the items are still required and will be purchased in the next year (procurement appropriations are available for new obligation for three years).

The two examples just given illustrate criticism from outside the Army when obligations fall below the forecast. But the President and others have

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also objected when obligations appear unusually high, especially in the last month of the fiscal year. Forecasting errors, and the resulting loss of credibility, have caused much criticism in recent years.

Inaccurate forecasts can also cause problems between different levels within the Army. In a complex program many activities have to be scheduled to occur at specific times. When the schedule for one item slips, many other items may be affected. The uncertainty about schedule makes necessary a time-consuming dialogue between different levels about the amount and timing of funds needed at the lower level. And much effort goes into the preparation of reports explaining why the amount actually obligated is different from the amount planned. Each level is under pressure to justify its plan, but no level has a precise forecast.

Unrealistic forecasts could result in less efficient means of procurement personnel accomplishing their functions. If the amount of funds obligated by an individual contracting office falls behind the plan, that office may feel pressured to achieve the plan by emphasizing the placement of large dollar-amount contracts while deferring placement of many other equally important but small contracts. In some cases a contract with a tentative price (such as a letter contract) may be used instead of another more desirable, but time consuming form. In other cases procurement planning, Should Cost studies, and audits may be deferred or cancelled in order to place contracts

according to a forecast made long before. In each of the examples above, the contract may be for a valid requirement, but the timing or the method used was driven by an overoptimistic forecast.

The Army has used two main approaches to reduce the problems described above. The first approach is to make the budget execution process more responsive and flexible through the use of new management information systems, word processing procedures, and the realignment of organizational functions. This approach has been partly successful, and improvements continue. The second approach, used by this study, is to try to improve the original forecasts and thereby begin the fiscal year with a more realistic plan.

The present forecasts are developed by the MSC's using a "bottoms-up" approach. Knowledgeable persons at each MSC estimate the type, quantity, cost, and schedule of items required for the Army's own use (the direct Army program) and for those who buy Army-managed items through the Army (the customer program). These individual forecasts are aggregated and become the official forecast. In some cases DARCOM, after coordination with the MSC, asks the MSC to adjust these forecasts. The study sponsor must manage both the direct Army and the customer programs, but improved techniques are more critically needed for the customer program because it is more difficult to forecast. Therefore, this study analyzed customer forecasting.

<sup>&</sup>lt;sup>1</sup>Chapter II clarifies certain terms and concepts unique to the budget execution process.

There are many events that can cause the amounts and timing to fall behind the plan. For example, sometimes it is desirable to wait for additional customer orders in order to achieve a quantity discount from the contractor. Legal problems can delay the contracting process. Orders from foreign countries can be cancelled, as happened recently in Iran. On the other hand, very few events can happen to accelerate the program. The Army cannot easily pressure the State Department or contractors to respond more quickly. It is difficult to replace customers who have cancelled orders. As a result, the amounts actually obligated are usually much less than the amounts forecasted.

There have been several recent attempts to develop improved forecasting methods. Since the amounts and timing usually fall behind the plan, it would seem possible to develop adjustment factors, based on historical data, which could be used to correct the traditional forecasts. Perry (1979) used this approach with little success. Brannon (1977) used a multiple regression approach to forecast the cumulative amount obligated at the end of the fiscal year with little success. Chapter III discusses several methods that have been or might be tried.

It appears that no Army organization has been able to prepare a precise forecast for its procurement appropriations. The lack of an accurate forecast has caused problems between the Army and others. It has also caused problems within the Army. While many studies have tried

to develop better forecasting methods, they have used either inadequate data bases, or have used inappropriate analytical techniques. The Army still needs a good long range forecast of obligations.

## B. STUDY OBJECTIVES.

This study seeks to develop improved procedures for forecasting the amount and timing of customer procurement obligations, given some variables such as customer requests for pricing data, customer orders, commitments, or time. The study seeks also to forecast these variables. These two forecasts are to be combined. For example, if one can forecast orders n months ahead, and if orders can be related to obligations with an average delay of m months, then one can forecast obligations (n+m) months ahead.

The study seeks to provide an independent statistical forecast for use by Headquarters, DARCOM, rather than to provide improved procedures for use by MSC's in estimating individual actions. Such a parametric forecast should complement and not replace the detailed planning that will still be required for management of each case. Specific objectives of this study are to:

- 1. Describe and analyze the customer obligation process.
- 2. Determine the relationship between customer obligations and customer orders, or other driving variables, explicitly taking into account the timing and delays between the variables.

- 3. Develop and apply improved procedures for forecasting customer obligations, to include confidence intervals as well as point estimates.
- 4. Determine the applicability of the developed procedures to fore-casting the direct Army program.
- Identify any problems found and recommend improvements to the process.SCOPE.

This study addresses the five customer procurement appropriations (Procurement of Aircraft, Procurement of Missiles, Procurement of Weapons and Tracked Combat Vehicles, Procurement of Ammunition, and Procurement of Other). Appropriations such as Research, Development, Test and Evaluation, Military Construction, and Operations and Maintenance were not addressed. For each of the five appropriations data were collected using the following breakout: Foreign Military Sales (FMS), Military Assistance Program (MAP), Other, and Total. These terms are explained in Chapter II.

## D. STUDY APPROACH.

The budget execution process was examined, and the process for the customer program was found to be different from the direct Army program in several ways, including the identification of requirements, the control of funds, and the recording of data. These findings are summarized in Chapter II.

A literature review and interviews showed that MSC's continue to refine their bottoms-up approach described above, and the authors do not duplicate the current work in this area. Some studies have attempted to compare the traditional forecasts of obligations with the amounts ultimately obligated. Any percentages developed from this approach, however, would have to be applied to an intrinsically soft figure (the traditional forecast), and the result would necessarily be soft. This approach was rejected.

Other studies have compared historical obligation goals to the amounts later obligated. The authors felt that no accurate forecast could be based on a study of such goals. In fact, some studies seemed to show a confusion between forecasts and goals. This matter is clarified in Chapter III.

It appears that the obligation process has always been treated as a statistical or as a management information problem. No study was found which viewed the process as a complex system with many levels and multiple (perhaps conflicting) goals. A very brief description of the budget execution process from an organizational perspective was developed.

After completing the literature review and interviews, a list of candidate forecasting techniques was compiled, including polynomial regression, multiple regression, exponential smoothing and others. All are evaluated in Chapter III. Box-Jenkins time series analysis (both univariate and transfer functions) was selected as the most suitable in the present context. Time series analysis is a forecasting (as opposed to curve fitting) technique and explicitly addresses the delays within the

system and the lack of statistical independence between consecutive months.

Another approach, called ratio analysis, was developed for this study to take advantage of the unusual configuration of the data set.

Several variables were candidates for analysis. The main variable of interest is, of course, customer obligations. Perhaps the earliest precursor of an obligation is the customer's initial request for price data. However, some customers do not request this information, and some who do request it do not place orders. If potential customers were queried about their intentions, some useful information might result, but the use of initial "feelers" did not seem promising. Commitments occur much closer in time to obligations. They are probably too close for use in long range forecasting and are several steps removed from the logical driver of obligations, which is firm (or "accepted") customer orders. Monthly data for customer orders and customer obligations were collected and are recorded in Appendices A through E.

The data were analyzed and findings, conclusions, and recommendations were drawn. But before describing the analysis it is necessary to define some budget terminology and describe the process by which customer orders finally result in contract awards resulting in the obligation of funds.

## CHAPTER II

## THE OBLIGATION PROCESS FOR CUSTOMER PROCUREMENT FUNDS

## A. INTRODUCTION.

The sale of military hardware in the United States is controlled by Congress. Congress will not permit foreign countries to buy military hardware from American contractors unless these purchases are supervised by the Department of Defense. In this way the US Government retains control over the level of activity and also enjoys price advantages due to the combined (US and foreign) quantities. Congress exercises its control for the customer program by establishing an authorization called the Funded Reimbursable Authority (FRA) which is, in effect, a ceiling up to which the Army may award contracts for customers. In some cases Congress and the Department of State retain additional control in the form of a final veto power, and their written approvals must be obtained before the Army can award specific contracts.

This chapter defines some of the budgeting terms used, outlines the procedures by which the Army, as agent for the US Government, supervises

the purchase of military hardware by foreign countries, describes the special labeling required to identify funds, and describes how the data were extracted and relabeled for the present analysis. Since this study is concerned mostly with obligations, it will not describe the various trust funds used for holding customer money, except to say that customer funds are not mixed with direct Army funds; and it will not describe how payment is made to the contractor (expenditures). The customer process is much more complex than can be described here. For example, some items are provided from the Army's current inventory and not from a production contract. Depending on whether or not the item is obsolete (to the US), the Army may or may not rebuy the item. It is, of course, only a contract that constitutes an obligation in the budgetary sense. More detail is available in the Military Assistance and Sales Manual (MASM).

## B. THE CUSTOMER PROCESS.

The acquisition process for the customer program includes eight main steps, as follows:

- 1. The customer approaches the Army (specifically, the US Army Security Assistance Center, USASAC) asking for information on price and availability or for a specific offer.
- 2. The request is sent to the appropriate case manager at the Major Subordinate Command (MSC) responsible for the item. The case manager

prepares a Letter of Offer (Form 1513) describing the name of the item, quantities, schedules and a tentative price. The Letter of Offer is sent to the customer for signature.

- 3. The customer signs the document, now called a Letter of Offer and Acceptance (LOA), and returns it through USASAC to the case manager at the MSC. The returned LOA, when it is recorded by the MSC, constitutes an "order."
- 4. The case manager obtains any necessary approvals from Congress or the Department of State.
- 5. The Army and the American contractor decide on a price for the quantity required in accordance with procedures established in the Defense Acquisition Regulation (DAR).
- 6. Both the contractor and the Army (Contracting Officer) sign the necessary legal instrument. This can be a new contract, a modification of an existing contract, or the exercise of an option clause on an existing contract. The signed agreement is a legal obligation, and when it is recorded by the MSC, it constitutes an "obligation" in the budgetary sense.
  - 7. The hardware is delivered to the customer.
  - 8. Payment is made to the contractor.

The Army uses five categories to classify the orders and obligations above. These categories are named: Procurement of Aircraft (also known

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as 2031<sup>2</sup> for the customer program), Procurement of Missiles (2032),
Procurement of Weapons and Tracked Combat Vehicles (2033), Procurement of
Ammunition (2034) and Procurement of Other (2035). Although Army appropriations are not used for the customer program, these categories are
traditionally called procurement appropriations. They correspond to five
similarly-named procurement appropriations used for direct Army requirements.

Each of these appropriations has a life of three years, during which new obligations can be made against the appropriation. Each fiscal year Congress establishes a new set of five appropriations, so that there is always some overlapping. For example, at any point in time there are three active appropriations called, "procurement of aircraft." Funds cannot easily be transferred or reprogrammed among the five categories or among the three active years of a single category. Depending on the item the approval level for such a reprogramming can be the Office of the Secretary of Defense or even Congress.

## C. DATA FOR ORDERS AND OBLIGATIONS.

The existence of so many (15) active accounts makes necessary a special data labeling to identify transactions. Comptroller offices traditionally describe the data using an expression of the form "7/9A," where the seven and nine refer to the first and last active years (FY 1977 and FY 1979, respectively, and the letter (A, B, or C) designates which of the three

 $<sup>^2</sup>$ The appropriation numbers are those used in the "307-21" report described in the next section.

years. For example, September, 7/9A refers to the month September of 1977, and to the FY 1977 appropriation. September, 7/9B refers to the month September of 1978, and to the FY 1977 appropriation, which is still active. For purposes of the present analysis, the data were relabeled more simply, by using the fiscal year (the year first available), and the number of months from the beginning of the appropriation (one through thirty-six). The two examples above become FY 77, month 12 and FY 77, month 24, respectively. This scheme facilitates analysis, because all data melating to month 12, for example, can be compared directly.

Historical data for orders and obligations were extracted from the report "Status of Procurement Appropriation Customer Financial Plan, Schedule 307-21" prepared by the Army Finance and Accounting Center. For each of the five customer appropriations the data are further categorized by: Foreign Military Sales (FMS, which covers sales to other nations which are providing their own funds), Military Assistance Program (MAP), which covers acquisitions for nations which are paying with grants provided by Congress), and Other (which is used primarily when the Army purchases items for other US agencies, for example, ammunition for the US Air Force). These data are given in Appendices A through E.

# CHAPTER III STATISTICAL FORECASTING

## A. INTRODUCTION.

This chapter begins by clarifying the difference between a forecast and a goal, and by describing some of the adverse consequences to an organization if its operations do not reflect this difference. Since previous studies show confusion between curve fitting and forecasting, several traditional methods are compared, contrasted and evaluated. Box-Jenkins time series analysis is described briefly and then applied to Foreign Military Sales orders and obligations. Finally, ratio analysis, developed especially for this study, is described and applied to FMS, MAP, Other, and Total customer obligations. This method requires an independent estimate of year end orders, but seems to give reasonably accurate forecasts for months one through thirty-six.

## B. FORECASTING AND GOAL DETERMINATION.

It is essential to distinguish between a forecast and a goal in order to understand the obligation process. For the purposes of this study a goal is a numerical target expressing what a specific organizational unit should achieve. Usually goals are negotiated between different levels and they reflect management decisions about what the future value of a variable (like obligations) should be. A forecast, on the other hand, is an objective

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estimate of what the future value of a variable will be, if certain stated assumptions hold during the forecast period. For example, we forecast tomorrow's outside temperature, but our goal for tomorrow's inside temperature (achieved by setting a thermostat) is sixty-five degrees. Note that setting a thermostat outside in the winter will only result in the continuous operation of the furnace. It is impossible to achieve a goal for outside temperature, and it is unnecessary to forecast the inside temperature.

The Army uses the aggregated forecasts described above as its goal. Although each program estimate may reflect the best judgment available as to the amounts and timing of funds, there are more events which can slow down the process (cancellations, protests, strikes, etc.) than can speed it up. Thus the goal setting procedures may be causing the Army to start the year with an unrealistically high goal.

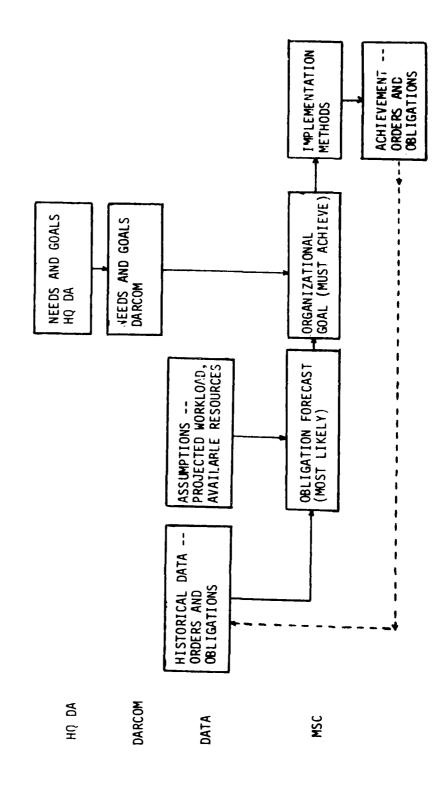
Another problem with these goals might be that they tend to perpetuate suboptimal procedures. Some offices may have achieved their goals by the excessive use of overtime (which is sometimes, but not always, desirable), by emphasizing the placement of large dollar-amount contracts (while smaller, equally important requirements are deferred), by use of letter contracts (usually judged less desirable than other types) or by deferring and cancelling important work such as planning and review. Historical data from such an office would lead to the conclusion that the same achievement is possible again next year. If this forecast were used as a goal, then the above procedures become necessary next year (and every year) in

order to achieve this inappropriately high goal. The present study did not collect data to support or to refute the occurrence of the practices above, but they were mentioned by several respondents, and are consistent with the data which show a large increase in obligations during month 12.

Figure 1 shows the relationship between forecasts and goals for the obligation of procurement funds. Using historical data for orders and obligations, and considering the projected workload and available resources to process it, the MSC's develop a forecast of obligations. After negotiation between the MSC and DARCOM an agreement is reached on an organizational goal. The MSC determines how to implement this goal, and it periodically reports its achievement. These reports are used later to update the historical data base.

Figure 1 illustrates two points about forecasting and goal determination. If new circumstances arise during the year, the original goal is still the target. Therefore, in order to achieve the goal under the new circumstances, the MSC's will probably have to change the method of implementation, for example, by scheduling overtime. Thus, the assumptions (about resources required) leading to the original forecast are invalidated later. The achievement at the end of the year may not relate directly either to the original forecast or to the goal. Secondly, note that the MSC's original forecast is used as the starting point in a negotiation process. This use may affect the objectivity of the forecast. The present approach for goal setting provides no direct link (such as a regression equation) between the

FIGURE 1
RELATIONSHIP BETWEEN FORECASTS AND GOALS



ultimate value of obligations and the resources and conditions required to achieve these obligations. Since more things can slow the process than can speed it up, the MSC's often find themselves in a crisis at the end of the fiscal year, trying to achieve the original goal.

Although this study uses historical data for orders and obligations, these data may partly reflect past efforts to achieve the goals negotiated between different Army levels (HQ DA, DARCOM, and the MSC's), rather than reflecting a purely statistical process in which orders flow through the system with constant speed, finally becoming obligations. Any forecasts based on historical Army data may reflect the influence of goals on the obligation process. However, the Army will probably continue to manage by goals, so any inferences from the data should continue to apply.

## C. TRADITIONAL FORECASTING METHODS.

Previous studies have shown confusion between curve fitting and fore-casting. It is true that a plot of cumulative obligations against months looks as if it could be fitted by some kind of curve. Even a straight line may give a high index of determination and small estimation errors (actual data less fitted value) when fitted to historical data. However, these fits are not as valuable as they seem to two reasons. First, any cumulative data will correlate highly with months if the average increment

 $<sup>^3</sup>$ The index of determination ( $R^2$ ) measures the portion of the total variation about the mean which is explained by the curve or line.

is positive. Secondly, the shape and scale of next year's curve will probably be different from the curve so carefully fitted to last year's data. Every candidate forecasting procedure should be evaluated on the accuracy with which it estimates future values, not historical values.

Several statistical methods have been used in recent attempts to forecast obligations. If the variable t represents time in months from the beginning of the fiscal year, then polynomial regression seeks to estimate obligations (y) by using powers of t. Thus, y = a + b(t) is a straight line,  $y = a + b(t) + c(t^2)$  provides for curvature, and inclusion of higher power terms allows an increasing variety of shapes. Although historical data for any single year can be fitted closely, both the shape of the curve and the end-of-year amount vary widely from year to year. Polynomial regression has not succeeded in previous Army forecasting studies and was not explored further.

Multiple regression seeks to estimate obligations (y) by using in one equation several obligation-driving variables, such as orders (x), time (t) and any other variables having a significant influence. Multiple regression is basically curve fitting in a higher dimensional space, and the remarks above comparing curve fitting and forecasting apply. There are two other objections to the use of multiple regression for forecasting obligations. First, the sequences of orders and obligations may show seasonal patterns or statistical relationships between nearby values that can be used in forecasting, but which multiple regression ignores. Second, multiple regression can address the delay between orders and obligations

in only one way -- the use of lagged variables. There are more efficient ways to model these delays.

Autoregressive models explicitly address the lack of independence between consecutive months. Denoting obligations at time t by  $y_{t}$ , autoregressive models use an equation of the form:

$$y_t = a + b_1 y_{t-1} + b_2 y_{t-2} + b_3 y_{t-3} + \dots + b_{12} y_{t-12}$$

Any dependence between values one, two or more months apart can be estimated, and the necessary adjustments can be made to the forecast equation. Seasonal patterns (a special type of dependence between values one budget cycle apart) can also be handled with autoregressive models. Autoregressive models actually are a special case of the Box-Jenkins time series approach, which will be discussed more fully in the next section.

Exponential smoothing models (sometimes known as exponentially weighted moving average models) seek to estimate obligations by using an equation of the form:

$$y_t = (1-b)(y_{t-1} + by_{t-2} + b^2y_{t-3} + b^3y_{t-4} + \dots),$$

where b is called the smoothing constant. Exponential smoothing has given good estimates in certain applications, such as in forecasting demand for spare parts. Box and Jenkins (1976) show, however, that exponential smoothing gives the optimal forecast for only one special situation; namely, what they call the first order integrated moving average process. Thus, the advantages of exponential smoothing will be obtained automatically using the more general Box-Jenkins time series approach described next.

## D. BOX-JENKINS TIME SERIES ANALYSIS.

## 1. <u>Description</u>.

This section briefly describes time series analysis and its application to forecasting customer obligations. The subject is much more complex than can be described here, and those interested in further detail should consult Box and Jenkins (1976) or for a more elementary presentation,

Nelson (1973). Time series analysis in the present context seeks to estimate future values of obligations by using historical values of obligations

(univariate time series analysis), or by using historical values of obligations together with historical values of orders (transfer function analysis). More independent variables can be handled by using multiple time series analysis, but the present study considered customer orders as the main driving variable. The somewhat complex statistical parts of this section are provided for completeness. Understanding the statistical parts is not essential to follow the results as they relate to forecasting obligations.

## 2. Univariate Analysis of Time Series.

Univariate time series analysis models a process such as monthly obligations by expressing the value at time t as a function of (a) previous values of the process. (b) previous forecasting errors and (c) a current forecasting error. A model using only previous values is called an autoregressive process as discussed in the previous section, and a model using only previous forecasting errors is called a moving average process. In some cases (for example, when working with cumulative data) the analysis is made on the incremental differences from one month to the next. To recover

the original series the increments are summed. Instead of calling the original series "summed" however, the customary word is "integrated," borrowing from the theory of differential equations which are the continuous analogues of time series. The forecast errors are really unexplained deviations from the forecast and can be interpreted as "shocks" to the system. Their effects, whether immediate or delayed, can be represented in the moving average part of the model. An integrated model with one moving average term is the same as an exponential smoothing model. The term ARIMA refers to a model which potentially includes autoregressive (AR), integrated (I), and moving average (MA) terms. The point of modeling the present value in terms of previous values and forecast errors is to quantify the relationship, including any dependence between observations one, two, up to about 40 periods apart. If the relationship between present and past is stable (this can be tested in a long time series), the same relationship should hold between the future and the present. This allows forecasting.

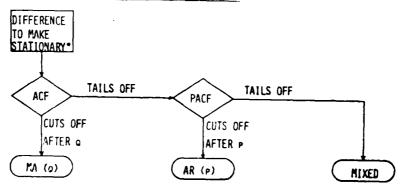
The identification of which terms should be in the model is based on a study of the relationships between values k periods apart for each lag k from one to 40. The strength of the relationship is measured by the autocorrelation function (ACF) and the partial autocorrelation function (PACF). The ACF and the PACF are analogous to correlation and partial correlation in multiple regression. The ACF at lag five, for example, reflects the correlation between  $y_t$  and  $y_{t-5}$ , where t ranges over all observations

(except the first five, for which  $y_{t-5}$  is missing). The PACF at lag five reflects the correlation between  $y_t$  and  $y_{t-5}$  that is <u>not</u> explainable by the correlation at lags one through four. Thus, the PACF at lag five helps determine whether to have a fifth order term or to stop at four terms.

The identification process is diagrammed in Figure 2. If the ACF declines very slowly, a new series is calculated using the consecutive differences of the original series. Cumulative data always requires this step, called "differencing." The new series may require differencing again. The number of times the differencing step is performed is denoted usually by the letter d, and if d is one or more the model is called "integrated."

FIGURE 2

IDENTIFICATION PROCESS



- INDICATIONS THAT DIFFERENCING IS REQUIRED --
  - A) ACF TAILS OFF VERY SLOWLY
  - B) SERIES SHOWS NO AFFINITY FOR A MEAN VALUE

After differencing d times the ACF is examined. If the ACF abruptly becomes statistically not significant after lag q, the model is tentatively identified as having q moving average terms, and no autoregressive terms. If instead, the ACF declines slowly, the PACF is examined. If the PACF cuts off after lag p the model is tentatively identified as having p autoregressive terms, and no moving average terms. If instead the PACF tails off (and the ACF tails off), the model probably has both moving average and autoregressive terms. In this case one can compare the ACF and PACF patterns to those of models having known forms. A model with p autoregressive terms, d stages of differencing and q moving average terms is called an ARIMA (p, d, q) model.

For this time series analysis FMS data were extracted for fiscal year 1976 (months 15 through 36), fiscal year 1977 (months 1 through 36), and fiscal year 1978 (months 1 through 21). FMS data were analyzed alone because they should be more homogeneous than the total (FMS plus MAP plus Other), and because FMS is the largest component. Data prior to month 15 of FY 1976 appeared to be very unusual, and data prior to month eight were missing, so analysis started with month 15 of FY 1976. Data after month 21 of FY 1978 were not yet available, so the data terminated at month 21 of FY 1978. The data from FY 1979 could not be joined at the end, because there is no way to handle the missing values

or not

from months 22 through 36 of FY 1978, which will not be available until October 1980. The consecutive differences were taken to give obligations per month, instead of cumulative obligations. Five time series resulted (one for each appropriation) each having 79 data points. These are considered adequate sample sizes, since the traditional minimum sample size required for time series analysis is 50 observations.

Frequency plots were made of monthly obligations to determine whether or not they are normally distributed about a mean value. Obligations were found to be heavily skewed to the right, meaning that there are many months in which a small amount is obligated (sometimes a net value is negative, reflecting deobligations) and there are a few months in which a very large amount is obligated (often months in addition to month 12, which is always large). Logarithmic and square root transformations were made following Box and Cox (1964), with the square root transformation making the data much more normally distributed. Orders also show a right-skewed distribution.

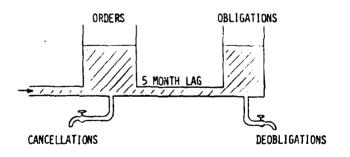
The results of the univariate time series analysis are as follows. First, the ACF's show that a knowledge of recent historical obligations does not contribute significantly more to a forecast than knowledge of the monthly average value of the series. Second, while taking square roots makes the transformed obligation series more nearly normal, it does not improve the ability to forecast. One series, procurement of missiles (2032)

showed a significant autocorrelation function, but the biggest autocorrelation was only 0.40 (at lag four), and this is too low for useful forecasting. If FMS obligations cannot be forecasted from their own history (other than using an average value), it is worthwhile to determine whether knowledge of another related series, such as customer orders, can help. This idea is explored in the next section.

## 3. Transfer Function Analysis.

Time series analysis with transfer functions seeks to represent the value of the dependent variable (in this case FMS obligations) in terms of the previous history of that variable and the previous history of another, independent variable (FMS orders). The analysis is illustrated in Figure 3 which shows two water tanks connected by a long pipe.

## FIGURE 3 OBLIGATION PROCESS



NET ORDERS - ORDERS - CANCELLATIONS

NET OBLIGATIONS =

OBLIGATIONS - DEOBLIGATIONS

FMS orders arrive at the left; however, some orders are cancelled, leaving net orders which build up in the tank at the left. A long pipe connects the two tanks and after a period of time (up to five months if the Army has to wait for approvals from the Department of State, or accumulate

more FMS orders) the orders become obligations, represented by the tank at the right. Not every order becomes an obligation, so the obligation tank is shown as smaller. It is possible to reduce the size of a contract or terminate it, so the figure provides for deobligations. Obligations, less deobligations leave net obligations. Figure 3 reflects several aspects of the obligation process, including the delay or dead time before the input (orders) has any effect on the output (obligations). The spreading of one month's input to several output periods and the inertia in the output are also reflected in this model. A complete discussion of transfer function models is in Box and Jenkins (1976), and an introductory discussion is given in Helmer and Johansson (1977). A very brief discussion is provided here.

The continuous model shown in Figure 3 can be represented mathematically as a differential equation. The analogous discrete model underlying our data can be represented mathematically as a difference equation. The general form for such an equation is:

$$Y_{t} - d_{1}Y_{t-1} - \dots - d_{r}Y_{t-r} = w_{0}X_{t-b} - w_{1}X_{t-b-1} - \dots - w_{s}X_{t-b-s}$$
 where

 $Y_{+}$  = FMS obligations during month t.

 $X_{+}$  = FMS orders during month t.

d; = Output lag coefficients, to be estimated from the data,

 $w_i$  = Input lag coefficients, to be estimated from the data,

b = Number of months of delay before any effect of an order can be seen in the obligation series.

The above equation relating Y and its history to X and its history is called a "transfer function" model, because it can be used to express the way variations in the input series are transferred into variations in the

output series. The delay between X and Y is reflected by the subscript b which shifts the comparison backwards in time. The w's reflect the more immediate effects of X on Y, and reach back s periods. The d's reflect any inertia, or gradual decay of the effect, and reach back r periods.

In univariabe time series analysis, the model was identified by using the autocorrelation function. In transfer function analysis the model is identified by using the cross correlation function (CCF) which, for each lag k, measures the relationship between obligations during month t and orders during month (t-k). Based on patterns observed in the CCF a tentative model is defined (b, r, and s are selected), coefficients are estimated (the d's and the w's in the equation), and the results are analyzed for possible problems. If the input series is completely random, or a "white noise" series, the CCF will reflect the underlying model. Otherwise, it first must be "prewhitened," a process in which a transformation is applied to the input series to make it random. The same transformation is also applied to the output series, and a new CCF is calculated which more clearly reflects the underlying relationship between the two series. Prewhitening was done in the present analysis.

The results of a transfer function analysis on each of the five FMS series are as follows. The CCF's for Procurement of Aircraft (2031) and Procurement of Ammunition (2034) are not statistically significant based on a Chi-square test of the first 40 coefficients. This means that a knowledge of the timing of specific orders does not help forecasting any more than knowledge of the average level of the obligation process.

A careful distinction should be made here. When the CCF is statistically not significant, one cannot predict the timing of specific obligations from the timing of specific orders. However, years having larger dollar amounts of orders still will have larger dollar amounts of obligations at the end of the year. If the time phased pattern of obligations (as opposed to the end of year amount) is not driven by the pattern of orders, perhaps it follows some other typical pattern. This idea is explored further below under ratio analysis.

The CCF for Procurement of Missiles (2032) does have overall significance at the 95 percent level with the largest single cross correlation coefficient (.63) at lag one month. This suggests that, for Procurement of Missiles, the delay between customer orders and their final obligation may often be about one month. Considering the number of steps in the obligation process, as described in Chapter II, these orders are being put on contract very fast.

There are several possible explanations for the flort lag. Army items funded from 2032 often are produced by a single contractor, already under contract, and in production. A competitive contract may have been awarded recently, or competition may not be feasible (especially for a small customer increment). In this situation a simple contract modification or the use of an option clause would result in a quick obligation of funds.

Any approvals required from the State Department or the Office of the Secretary of Defense may have been arranged in advance. Another possibility is that offices which obligate 2032 funds are exceptionally well organized. Or they may delay entering customer orders into the 307-21 reports. In any case, the correlation between obligations at time t and orders at time (t-1) is much stronger than the correlation at other lags for Procurement of Missiles.

Calculation of the transfer function model for Missiles shows a medium-sized term at lag one month, and several small terms at longer lags. This suggests the possibility of forecasting one month ahead, which would be of very limited value in the present context. The long range 30 month forecast of obligations would require a 29 month forecast of orders; yet a univariate analysis of orders shows they are not forecastable with time series methods. However, if a method for forecasting customer orders becomes available (perhaps by polling likely customers), the use of transfer functions is worthy of further consideration for forecasting obligations of Procurement of Missiles.

The CCF for Procurement of Weapons and Tracked Combat Vehicles (2033) is significant at the 95 percent level, but the largest cross correlation (at lag five months) is only .38. Many orders funded from 2033 take five months to become obligations. Calculation of the transfer function model shows that only the coefficient at lag five is significant. However, it

is just barely significant at the 95 percent level, and its value of .23 explains only a small portion of the obligations of this appropriation. Inspection of the forecasts with one month lead times showed an inability to estimate accurately those months with unusually large obligations, such as month 12. The use of transfer functions does not seem promising for forecasting obligations of Procurement of Weapons and Tracked Combat Vehicles.

The CCF for Procurement of Ammunition (2034) is not significant at the 95 percent level of confidence. For this appropriation the best forecast of obligations seems to be simply their average level, perhaps adjusted for historical variations from month to month. Apparently, better knowledge of the timing of orders for ammunition will not contribute more to a forecast than knowledge of the average level of the obligation process.

The CCF for Procurement of Other (2035) is significant, but the only significant cross correlation is at lag one month (.47). The discussion under Procurement of Missiles (2032) about a forecast with a one month lead time applies also to 2035. For this appropriation, the use of transfer functions would be useful only if a good long range forecast of orders was available. Orders for this appropriation appear to be random, so the forecast of orders would have to be based on methods other than time series analysis.

Time series analysis has produced generally disappointing results in the present application. Only Procurement of Missiles and Procurement of Other seem to be forecastable, given a time phased forecast of orders, and the forecast lead time for these would be only one month. Orders are not forecastable using time series methods. The most likely lag between orders and obligations can be determined for appropriations 2032, 2033, and 2035. The lags are respectively, one month, five months and one month. Monthly orders and monthly obligations both have distributions heavily skewed to the right; that is, there are a few very large months and many relatively small months. The square root transformation makes the data much more normally distributed, but does not improve forecasting. The implications of these findings are discussed in Chapter V.

#### E. RATIO ANALYSIS OF CUMULATIVE ORDERS AND OBLIGATIONS.

## Methodology.

Transfer function analysis explored the idea that the high points and low points of one series (orders) could be used to forecast the highs and lows of another series (obligations). In a sense, it was based on a comparison of the shapes of the orders and obligations series. The relationship between the two shapes was found to be weak for most appropriations.

This section will explore the possibility that there may be a typical shape for an obligation series, this shape being repeated from one budget cycle to the next, perhaps with minor variations. Since some years are larger than others, a size-free comparison requires that all amounts be expressed as ratios, using a selected base. Orders also will be analyzed using the same methods.

Data for this analysis were extracted from the report, "Status of Procurement Appropriation Customer Financial Plan," (the 307-21 report) as described in Chapter II (C), and reflect actual (as opposed to planned) amounts ordered and obligated. For each of the five procurement appropriations cumulative dollar amounts were recorded separately for orders (FMS, MAP, Other, and Total) and obligations (FMS, MAP, Other and Total). This data is presented in Appendices A through E.

For each fiscal year the orders series were standardized by dividing the dollar figure for each month by the base; namely, cumulative orders in month 12. Of course, FMS, MAP, Other and Total have different bases, as do different appropriations. Thus, the amount of FMS orders for FY 1978, month six. Procurement of Aircraft was expressed as .672, and the amount for month 19 as 1.012 (see Appendix A). In this way the dollar figures for orders were converted to ratios, with the orders for month 12 always having a value of 1.000. This procedure permits a comparison to be made of the shapes of the orders series.

Each obligation series was standardized using a similar process. The base for the obligation series was defined as cumulative month 12 <u>orders</u>, and not obligations, for two reasons. First, orders at month 12 are more readily determined in advance than obligations (if one knew obligations at month 12 he would be finished). Second, if obligations can be estimated with ratios, these ratios logically will be based on orders. For each of

the five procurement appropriations the monthly ratios were calculated for orders (FMS, MAP, Other and Total), and obligations (same breakout). For each month several ratios occur -- one for each fiscal year. For example, for month 12, Procurement of Aircraft (Total), Fiscal Year 1976 the cumulative orders in thousands were \$161,722 (see Appendix A, page 4). This is the base. The corresponding obligations were \$115,075, giving a ratio of 0.712. Thus, approximately 71 percent of that year's orders were obligated by the end of the year. Ratios were calculated for other fiscal years and the average of these, 0.706, is called the "factor" for month 12.

A graph of these factors (Appendix A, page 12) shows that the shape of the obligation series is similar from one budget cycle to the next. The degree of similarity is measured by the standard deviation of these factors. Table 1 gives factors and 95 percent confidence limits (two standard deviations) for total end of year obligations (FMS plus MAP plus Other) for each appropriation. Other factors and standard deviations are given in the appendices.

## 2. Application of Ratio Analysis to Forecasting.

The graphs show and the standard deviation columns confirm that the shapes of the curves are indeed similar from year to year. This allows obligations to be forecasted given an estimate of cumulative orders through the end of month 12. The estimated orders times the factor for month i (i = 1, 2, ..., 36), is the obligation forecast for month i. The standard deviations allow confidence intervals to be made, assuming a firm estimate of orders is available.

TIBLE 1
END OF YEAR OBLIGATIONS COMPARED TO END OF YEAR ORDERS

	FACTOR	TWO STANDARD DEVIATIONS (95% CONFIDENCE)
Procurement of Aircraft	.71	<u>+</u> .08
Procurement of Missiles	.84	<u>+</u> .16
Procurement of Weapons & T.C.V.	.77	<u>+</u> .24
Procurement of Ammunition	. 64	<u>+</u> .38
Procurement of Other	. 67	<u>+</u> .16

The confidence limits above reflect a "best case," in which end-of-year orders are exactly known. Ratio analysis shows that orders do not follow a stable pattern from year to year, however, so it is not possible to estimate the end of year orders accurately using, say, orders at month six together with a historical factor. Thus, actual forecasting accuracy is less than that implied by the appendices.

The problem, of course, is that orders are not exactly known. They are, however, estimated by the MSC's using nonstatistical methods. Although the MSC projections of orders are not always exact, they could be used with the factors developed here to provide an indeperent DARCOM obligation forecast. The MSC's also could use the factors to determine whether or not their own obligation forecasts were realistic.

Ratio analysis suggests that efforts to improve forecasting should be directed at making better forecasts of orders (perhaps by polling customers or developing customer profiles). It also suggests that statistical methods can give only approximate obligation forecasts, even if orders are exactly known.

This chapter began by distinguishing between goal determination and forecasting. Several curve fitting methods were described, including polynomial regression and multiple regression. Time series methods were used, but the timing of orders did not seem to drive the timing of obligations. Time series methods did not provide good forecasts of obligations. Ratio analysis described the typical monthly patterns followed by orders and obligations, but its use in forecasting required an outside estimate of year end orders. The analysis here suggests that the obligation process does not permit accurate statistical forecasting.

An accurate forecast is still required. If a statistical model cannot fully describe the relationship between orders and obligations, perhaps other factors are at work. The next chapter will explore some of the organizational and behavioral elements which may explain the statistical findings of this chapter.

# CHAPTER IV

#### OTHER INFLUENCING FACTORS

## A. INTRODUCTION.

The statistical models in Chapter III were not able to explain fully the obligation process. This process possibly violates some of the assumptions underlying the models. For example, time series and multiple regression both assume the average lag between orders and obligations is constant throughout the year. However, the velocity of paperwork through the system may be slower at the beginning of the year and faster at the end. The violation of assumptions would defeat time series analysis and multiple regression.

This chapter considers several factors which could influence the speed with which orders become obligations. The obligation process will be viewed as reflecting a complex system involving many parties and multiple goals. The chapter will consider how the interaction of these parties with each other and with their external environment can influence the obligation process. It suggests that some important nonstatistical factors are present, and may, in fact, dominate the statistical phenomena occurring. The relevance of these factors to forecasting obligations will be discussed. together with implications for the larger acquisition process.

#### B. GOALS, PARTIES, AND INTERACTIONS.

Organizational theorists, such as Eisenstadt (1956) and Lorsch and Lawrence (1972) say any organization (for example, DARCOM, an MSC, or a single procurement office) can be described usefully as a complex system having many parties and multiple goals. In the present context goals can be classified as major, subsidiary, procedural, and social. For example, DARCOM's major defense goals include the acquisition of hardware and the preservation of the mobilization base. Each organizational level has subsidiary objectives in support of the major goals, for example, obligation rates and processing time for orders. The system has incentives for the achievement of these objectives, as well as sanctions for not achieving them. Procedural goals refer to how things should be done, rather than what is to be done. For example, the Army prefers competitive contract awards even though other methods are faster. Social goals refer to considerations for special groups (for example, small business set asides), or for the general public (environmental constraints).

Each organizational unit or party comes into being as a means of implementing certain goals. In the Army different units have been created to represent different aspects of Army goals. The US Army Training and Doctrine Command (TRADOC) represents the needs of the equipment users. The Logistics Evaluation Agency (LEA) insures that the equipment is supportable in the field. DARCOM serves as the acquisition manager.

Within DARCOM different offices accomplish different subsidiary or procedural goals. Thus, the Program or Project Manager (PM) is responsible for acquiring the hardware, but the Contracting Officer (CO) is responsible for dealing evenhandedly with defense corporations and following the procedures prescribed by the Defense Acquisition Regulation. The Special Assistant for Small Business at DARCOM promotes this social goal.

Different groups within any unit will have different conceptions of and attitudes toward the unit's multiple goals. For example, a PM and a CO may disagree over whether or not to satisfy an urgent military requirement by awarding a sole source contract. The PM, fearing his schedule will slip, and the troops will become vulnerable to some new countermeasure, may feel justified in insisting on a quick sole-source award to a known reliable contractor. The CO, fearing a legal protest from one of the contractors not selected, and the possibility of court action resulting in a judgement to repeat the whole award process, may insist on a more deliberate award process, such as formal advertising. Each party recognizes both goals, but each looks first to a different threat in the environment. Organizational theory calls attention to the presence of multiple goals, and emphasizes that the different attitudes toward these goals must be considered to understand why an organization functions the way it does.

Each organizational unit competes with other units for resources, authority, clients and protectors. Therefore, a unit depends on its environment and is subject to pressures. To succeed, an organization must interact successfully with its parent unit, its subordinate elements, and

with other groups which assist or serve as checks and balances. Budget and procurement offices are the focus of many pressures, simply because they function as keepers and distributors of resources.

#### C. INFLUENCE ON OBLIGATIONS.

The pressures in the system influence how and when funds are obligated. The targets for high obligation rates and short processing times reflect pressures which accelerate the process. The procedural goals and the division of authority among several offices tend to delay the process. In the example above, the PM's solution of a sole-source award could result in the obligation of funds within the day. If the CO insisted on a lengthy procedure such as competitive negotiation with formal source selection, the funds might not be obligated for many months. The CO may find it harder to resist the PM's arguments at the end of the year, if his obligations were behind schedule. Thus, the lag between orders and obligations may be shorter at year end.

Figure 4 shows some of the parties involved in the obligation process and some of their goals. Note that any proposed change to the process can be analyzed in terms of the reactions of each party. For example, a new, streamlined method of contracting may be seen by some as cutting red tape, but seen by others as giving commanders a license to abuse the system. Even the goal of an increased obligation rate may be opposed by some members of Congress and by some segments of the public who oppose the specific systems being acquired or the general level of foreign arms sales.

## FIGURE 4

## MULTIPLE PARTIES AND GOALS

## IN THE OBLIGATION OF CUSTOMER FUNDS

		GOALS		
	MAJOR GOALS Buy Needed Goods Mobilization Base	SUBSIDIARY GOALS High Oblig. Rate Short Process Time Few Backlogs	PROCEDURAL GOALS Avoid Overobligations Use Competition Avoid Protested Awards Avoid Year End Peak	SOCIAL GOALS Small Business Labor Surplus Area
PARTIES  FOREIGN COUNTRY				
Executive Branch (Requirements) Legislative Branch (Funds)		曲		出
ARMY ACQUISITION COMMUNITY HQ DA (DCSRDA) DARCOM (Materiel Manager) USASAC (Liaison) MSC Program/Project Manager Contracting Office TRADOC (User Need) LEA (Logistician)				
COMPTROLLER COMMUNITY HQ DA (COA) DARCOM MSC				
NON-ARMY Congress (Policy, Approval) GAO (Review of Awards) OMB (funds, Policy) Dept of State (Approval) OSD				
NON-GOVERNMENT Contractors Public			HH	$\Box$

Figure 4 also suggests why the obligation process is so hard to change. If the system is in equilibrium, then any major change will disturb this equilibrium. Depending on how the change affects achievement of various goals, some parties will want to implement it, but others will want to block or redirect it.

This chapter has suggested that the obligation process reflects a system with many parties and multiple goals. The variable speed with which the system moves toward achieving these goals results from the interaction between the parties, each with its own attitudes toward the multiple goals. Sometimes, for example, at year end, the pressures to accelerate the process are strong, but at other times this pressure is reduced. The resolution of differences between the parties takes time even under the best conditions, and each party is capable of reducing the obligation rate when its goals are not being met.

The interactions lead to pressures to achieve the targets, and these pressures may overwhelm the purely statistical relationships occurring. In particular, the existence of a lag which shortens as year end approaches could account for the weak forecasting ability of time series analysis. It could also account for the increasing slopes and year end peaks seen in the cumulative obligation curves in the appendices.

It is always difficult to explain why something does <u>not</u> correlate, and organizational theory may not be the only explanation. However, it serves to explain part of the process and account for the statistical findings.

The organizational factors are relevant to forecasting. If the process is, in fact, not primarily statistical, but goal seeking, then accurate statistical forecasting may not be possible, even with an accurate forecast of orders. Historical factors (as developed under ratio analysis, Chapter III) may give the best forecast because they reflect the historical resolution of the different pressures within the system.

It is not clear, however, that past goals were the most appropriate ones that could have been chosen. It seems very possible that better goal determination (as opposed to better forecasting) would improve the acquisition process. Improving goal determination is clearly beyond the scope of the present study, but the analysis of this chapter suggests that it is not something a single MSC, or even DARCOM can do alone. Each unit (HQ DA, DARCOM, and the MSC) must consider the other groups (superior, subordinate, and lateral) which interact with it.

#### CHAPTER V

#### FINDINGS, CONCLUSIONS, AND RECOMMENDATIONS

#### A. FINDINGS.

This study has described the customer obligation process and analyzed the data for orders and obligations using several statistical techniques. Several findings can be summarized.

- 1. The relationship between the timing of orders and the timing of obligations is too weak to yield accurate time phased obligation forecasts, even if an accurate forecast of orders were available. For the Procurement of Missiles and the Procurement of Other appropriations the relationship is statistically significant, but not strong. A Box-Jenkins transfer function analysis shows that the timing of orders does not drive the timing of obligations.
- Neither orders nor obligations can be forecasted from their own history. This expected finding was confirmed by a univariate time series analysis.
- 3. The most likely lag between orders and obligations is quantified for Procurement of Missiles (one month), Procurement of Weapons and Tracked Combat Vehicles (five months), and Procurement of Other (one month). The lags for Procurement of Aircraft and Procurement of Other could not be quantified with aggregated data, but a sampling of transactions might permit estimation of this lag.
- 4. Monthly orders and monthly obligations both have distributions skewed heavily to the right; that is, there are a few very large months and

many relatively small months. The square root transformation makes the data much more normally distributed.

- 5. Although the timing of orders does not drive the timing of obligations, the amount of orders at year end does influence the amount of obligations. Further, the shapes of the cumulative obligation curves are similar from year to year. Therefore, given an estimate of year-end orders, a time phased obligation forecast can be made. Factors for use in making these forecasts (including confidence limits) are provided for all five procurement appropriations for FMS, MAP, Other and Total. These forecasts, if based on a firm estimate of orders, are especially accurate for Procurement of Aircraft and Procurement of Other.
- 6. Statistical methods alone cannot provide accurate obligation fore-casts. The organizational and behavioral aspects of the process also must be considered.

#### B. CONCLUSIONS.

Several conclusions can be drawn from the findings above.

- 1. The Army's present method, in which the total forecast is an aggregation of forecasts for individual customer orders and obligations, seems to be as good as any statistically-based forecast. In particular, time series methods (both univariate and transfer function analysis) cannot provide accurate forecasts of customer obligations for the procurement appropriations.
- 2. The timing of requirements is better known for the direct Army program, and statistical methods might permit good forecasting for some appropriations. However, for the Direct Army program the current obligation forecast is more accurate than the forecast for the customer program, and

it is not known whether time series methods would be superior to the present methods. In view of the cost of collecting data and the results for the customer program, it does not seem promising to use statistical methods for the direct Army program.

- 3. The sample size of 79 pairs of data points for each appropriation was adequate for the time series analysis. If more data become available, the autocorrelation functions and the cross correlation functions can be more accurately determined (for example, from .3 to .3192 at lag k), but the underlying relationships probably will not go from not significant to significant. There would be little advantage, then, to repeating this analysis at the end of the current year with more data.
- 4. Other forecasting methods, such as multiple regression, polynomial regression, autoregressive models and exponential smoothing, which are based on either curve fitting or are based on analysis of the time-phased relationships between orders and obligations, are not promising, for reasons discussed in the study. A sampling approach, in which individual orders were followed through the system, has been attempted by another office, but suitable data could not be found and so no conclusions are made about the value of that method.
- 5. An improved ability to forecast the few large orders and obligations would permit better forecasting of the total.

6. Non-statistical factors are influencing the obligation process, and may in fact dominate it. The obligation process was described as reflecting a complex system having many participants and multiple goals. The data can be viewed as reflecting the motion of this system toward its numerical obligation goals, rather than reflecting a statistical process. If this viewpoint is correct (and it cannot be proven), then improvements will follow more directly from changing the goal-determination process (between HQ DA, DARCOM, and the MSC's), than from better statistical forecasting.

#### C. RECOMMENDATIONS.

Several recommendations are made as follows:

- 1. Until a better method is found the Army should continue to refine and use its present methods to forecast customer obligations. Forecasts based on historical factors (ratio analysis) should be used by DARCOM and the MSC's to give an independent estimate and to judge the realism of the traditional forecasts.
- 2. The MSC's should emphasize forecasting customer orders on the basis of information peculiar to the customers. They should consider developing profiles of customer behavior (such as cancellation rates), surveys of customer buying intentions, and the intensive tracking of large orders through the system.
- 3. Because the statistical relationship between aggregated orders and obligations is so weak, no further parametric forecasting efforts

should be made for customer obligations. Consideration should be given to developing factors and rates, based on samples of individual cases.

- 4. Because of the cost of collecting and analyzing data, and because of the weak relationships found in the customer program, statistical forecasting as applied here should not be attempted for the direct Army program.
- 5. Efforts should be made to improve the process by which HQ DA, DARCOM, and the MSC's set obligation goals. These efforts should involve determining the linkage between methods and resources used, and obligation achievement. They also should consider the organizational factors influencing the obligation process.
- 6. This report considers for the first time the statistical, organizational, and behavioral factors influencing the obligation of customer funds. Any future attempts to improve forecasting or goal determination also should consider the implications of the nonstatistical factors.

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#### STUDY TEAM COMPOSITION

The study team consisted of the following individuals:

Richard C. Brannon, team leader, US Army Procurement Research Office (APRO) received his M.S. in mathematics in 1967 from Southern Illinois University. He also has a BA. in mathematics and statistics from the University of Missouri. Before coming to APRO as a Statistician, Mr. Brannon served as an Operations Research Analyst at Headquarters, Department of the Army, where he developed life cycle cost estimates for major weapons systems. He has worked as a computer systems analyst and has taught Calculus, Analytic Geometry and Algebra at the college level.

Uldis R. Poskus, Operations Research Analyst, US Army Logistics
Studies Office (LSO), received his B.S. from the University of Cincinnati
in 1966 and his MBA, also from the University of Cincinnati in 1971. Before
joining LSO in May 1978, Mr. Poskus was an Operations Research Analyst and
Principal Investigator (research) with the US Army Corps of Engineers
Construction Engineering Research Laboratory (CERL) in Champaign,
Illinois. From November 1978 to September 1979, Mr. Poskus served as an
Operations Research Analyst with the Army Procurement Research Office.

Joyce A. Kozuch, Assistant Professor of Sociology at Virginia Commonwealth University volunteered valuable help at several points in the study.

Dr. Kozuch received her Ph.D. from Northwestern University in 1974.

PROCUREMENT OF AIRCRAFT FRANCISM IN THOUSANDS COMULATIVE FROM INCEPTION.

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PROCUREMENT OF AIRCRAFT OTHER URDERS. IN THOUSANDS COMPLATIVE FROM INCEPTION.

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PROCUREMENT OF AIRCRAFT
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PROCUREMENT OF AIRCRAFT MILITARY ASSISTANCE PROSMAW OBLIGATIONS, IN THOUSANDS CUMULATIVE FROM INCEPTION.

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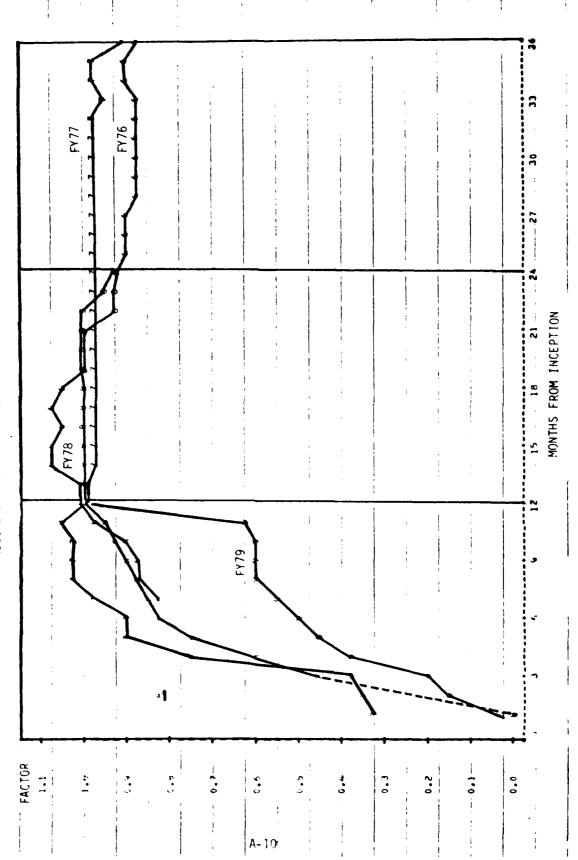
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PROCUREMENT OF AIRCRAFT
TOTAL (PMS+MAP+OTHER) OB\_ISATIONS, IN THOUSANDS
CUMULATIVE FROM INCEPTION.

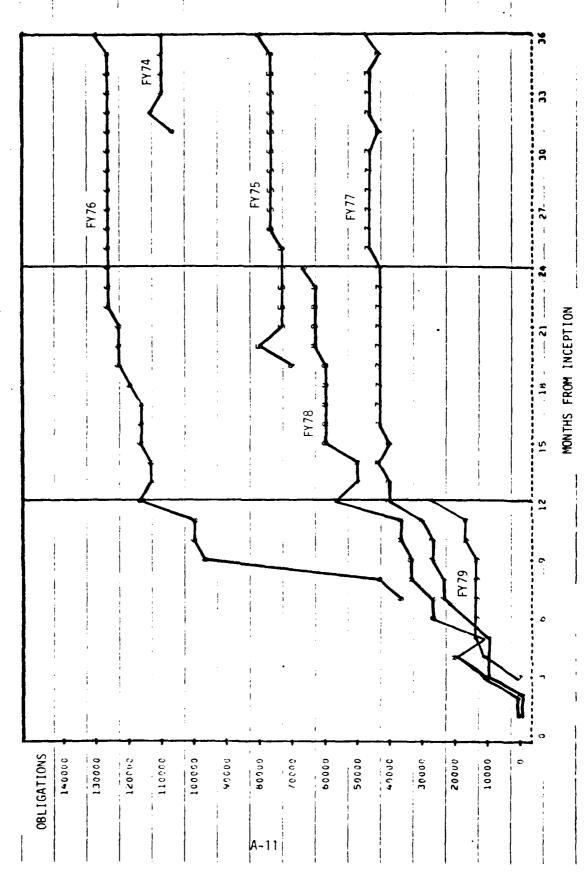
S.DEV.	00000	0.001	960 10	0.031	0.089	0.033	0.069	0.074	960*0	0.086	0.089	1306	0.037	0.052	0.020	0.025	0.018	0.031	0.018	0.023	0.032	0.028	0.032	<b>6.</b> 639	0.017	0.018	0.021	0.022	0.008	0.010	0.014	0.015	44	0.008	0.005	0.012
FACTOR	0	0	4	N	N	L)	m	LJ.	3	3	S	~	•	Φ	•	_	~	_	~	~	•	~	~	₡0	~	~	-	~	_		~	~	~	0.795	~	89
S.0EV.	0	45	4	7	45	85	266	569	736	703	H05	076	023	983	886	404	966	965	478	479	496	665	472	199	109	960	061	910	182	053	241	663	979	36263	652	651
MEAN	0	28	14	318	272	321	516	948	309	451	553	176	149	845	173	283	315	417	439	703	422	534	999	783	215	556	286	301	337	268	986	047	696	89750	066	990
6791Y3	0	0	0	93	324	394	405	<b>80</b>	471	575	16199	556	٠	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•
FY1978	0	3	4	859	384	959	724	339	354	573	6,3	919	116	616	7 8	933	A Y I	110	117	61801	312	カルセ	377	566	•	•	•	•	•	•	•	•	•	•	•	•
FY1977	3	42	688	103	101	676	174	305	613	785	853	406	973	185	105	230	226	270	305	2	SHB	325	361	164	529	534	562	513	514	516	484	503	515	92057	40	50
371175	•	•	•	•	•	•	752	43.0	7.2	H07	127	70	363	422	5+4	1687	R 7 B	13/1	1367	2465	ウイヤハ	1252	÷152	5643	2645	2633	7543	2655	2834	<b>256</b> 8	5294	2545	51.5	187691	2792	7267
FY1975	•	•	•	•	•	•	•	•	•	•	•	•	•	٠	•	•	•	•	747	<b>516</b>	350	389	かいせ	432	3. 11 1.	91°	1::0	649	579	617	135	740	647	71502	7.57	50g
FY1974	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	134	352	0.845	<b>D</b>	933	704
HONTE	-	~	m	4	'n	•	7	L	<b>3</b> ^	91	-	12	13	7	15	<u>.</u>	1.7	<u> </u>	5.1	0.2	12	26	23	54	25	97	2.2	¥ <b>~</b>	50	30	15	32	33	34	35	36

FY 74 FY 75 PROCUREMENT OF AIRCRAFT, ORDERS IN THOUSANDS, CUMULATIVE MONTHS FROM INCEPTION FY 78 FY 7.7 FY 76 FY 79 120000 ORDE 45 140069 .00008 000091 -- --160000 56669 20000 00004

PROCUREMENT OF AIRCRAFT, ORDER FACTORS



PROCUREMENT OF AIRCRAFT, OBLIGATIONS IN THOUSANDS, CUMULATIVE



PROCUREMENT OF MISSILES FREIGH MILITARY SALES DROERS. IN THOUSANDS CIMULATIVE FROM INCEPTION.

S.DEV.	.17	•26	• 02	+05	60•	0.062	•06	.38	• 05	<b>.</b> 65	.13	900	70.	5	<b>.</b> 0	10.	~ o	.01	10.	90	5	ð	.12	• 12	91.	91.	• 10	7	. 16	9.	97	• 16	.15	57	9.	.17
FACTOR	10	?	.51	\$65	. 73	0.799	.85	•00	.91	96.	• 05	900	<b>96</b> •	66.	66.	86.	96.	96•	.98	96.	.98	- 98	.9	.91	• 85	. 85	.86	• 85	. 85	• 65	. BS	. 85	. 95	8	•	.86
S.DEV.	69543	954	145	392	130	387	5244	5087	3312	3266	2584	5391	7853	7862	7865	7877	7737	7876	8936	0924	8800	8747	8638	8587	7627	4541	217	4281	4283	4063	9141	8793	8981	2400	5570	5686
MEAN	043	2405	7889	0239	3140	250764	2060	5231	4471	2675	7848	1965	6868	9082	9071	9035	8848	8881	1419	3758	1428	1195	8137	8087	9610	0883	0960	0878	0874	0724	6377	4503	6259	4326	4186	4559
£ Y 1979	Š	860	9868	1406	1412	247501	5771	7064	8504	9590	1517	3198	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•
F11978	2073	2849	1750	3930	1995	336220	4664	6259	7087	8081	8512	8777	8679	8767	8761	8665	8667	8975	9053	9205	9119	9078	8571	8602		•	•	•	•	•	•	•	•	•	•	•
FY1977	•	1267	2048	5380	5012	168571	9895	0411	<b>059</b> 6	1639	6216	1516	1293	1379	1363	1345	1202	8560	1028	0932	9060	9280	0744	1960	9890	6960	1019	9660	2860	0460	1260	0858	0819	0788	0626	1134
371976	•	•	•	•	•	•	1262	6169	1695	2655	5147	8375	9669	7100	7089	1034	9/99	571r	6654	7078	7224	6059	8867	4555	3217	348A	433558	3334	3344	3323	3332	3140	3344	3293	7946	3104
FY1.15	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	8743	7915	8463	8307	かいかび	R245	8425	8217	885089	8303	H 257	7680	<b>78</b> Én	7334	7474	4834	0072	0490
7161ks	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	٠	•	•	•	•	•	•	•	•	•	•	•	•	•	S	6679	3395	333915	3404	3296
MONTH	~	٠.	٣	<b>\$</b>	7	τ	7	X.	σ	٠ <u>١</u>	11	12	13	14	15	16	17	87	51	20	ام	22	23	54	25	<b>4</b> 2	27	28	53	30	31	32	33	34	35	ę,

PROCUREMENT OF MISSILES
MILITARY ASSISTANCE PROGRAM ORDERS, IN THOUSANDS
COMULATIVE FROM INCEPTION.

S.DEV.	q	ó	9	Ŋ	ď	~	ď	4		7	~	9	~	~	╗	7	~	٦.	→.	~ .	٦,	7	∹	9	0.097	9	9	9	9	9	٩	9	9	٩ '	9	•
FACTOR	q	•	•	7	۳,	۳,	4	ŝ	*	4	ů	•	ď.	o.	•	9	o.	•	<u>.</u>	œ.	•	٩	o.	٠.	0.938	•	•	•	6	o.	٩	•	•	9	•	8
S.DEV.	169	471	475	9	69	7	532	17	15	<u> </u>	32	81	9	5	2	7	25	25	12	5	2	2	10	90	10349	034	34	920	960	037	5	68	Š	S.	3	54
MEAN	63	462	460	0	-	OD:	3	Ð	~	~	n	3	N	S	n	ന	3	3	∞ .	3	80	0	30	-	8085	0	0	<b>•</b>	$\circ$	~	JA	0	ທ	S)	S	4
FY1979	0	3	S	<b>t</b>	0	33	14	96	4100	0.1	83	_	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	٠	•	•	•	•	•
FY1978	3	4	2	13	4	123	124	132	11738	200	158	468	566	570	570	577	574	575	578	512	581	581	574	463	•	•	•	•	•	•	•	•	•	•	•	•
FY1977	3	~	-	~	15	121	121	121	121	121	160	ው	ℑ	ው	Φ	O	Ŋ	J	<b>♪</b>	ው	ው	J	3	9	1961	S	J	<b>T</b>	ァ	Φ	O.	<b>O</b>	O	O.	1961	1757
=11776	•	•	•	•	•	•	77	4	~	63	2	2	9	S	56	7	7	53	53	5	ささか	745	94B	003	20033	003	003	003	003	0 O B	900	008	900	900	900	000
FY1975	•	•	٠	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	7	4	5	17	17	3.	4677	'n	25	5	Š	25	5	23	25	55	25	25
FY1974	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	٠	•	•	•	•	•	•	03	11937	9	6	9	2
TON		~	m	t	'n	s	~	Œ	J	0.4	-	\ <u></u>	13	71	15	7	<i>1</i> ?	87	٧.	20	21	25	23	, 4,7	2,	97	27	8	62	30	31	32	33	*	35	36

HADGUREMENT OF MISSILES UTHER ORDERS, IN THOUSANDS CHMULATIVE FROM INCEPTION.

S.DEV.	•	9	.45	22	. 12	. 1	. 11	.4.	0.072	90.	05	00•	00	0	0	6	0	0	۳ ت	50	20.	• 05	9	0	20.	<b>6</b>	70.	50	40.	<b>4</b>	á	•	6	۳ .	60	5
FACTOR	4.8	.03	66.	.93	6.	.97	•95	.15	0.922	.93	96•	00.	00.	00	66.	66.	9	900	00•	96.	.97	.97	.97	.97	.98	.97	96.	• 96	36.	• 94	.94	•	•	.93	.93	.93
S.DEV.	437	570	877	616	681	642	178	382	17952	738	739	841	000	421	290	293	275	284	085	957	126	118	130	121	7	4	8	5	90	86	853	<b>*</b>	2	8	82	69
MEAN	299	072	989	404	532	550	566	741	52907	326	929	721	437	433	374	402	421	420	565	540	744	445	448	453	041	025	866	896	879	879	739	070	726	709	710	710
FY1979		439	568	412	945	005	028	133	31385	762	512	581	•	•	•	•	•	•	•	•	٠	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•
FY1978	960	575	238	245	300	261	352	672	75320	545	575	952	606	976	689	484	458	70%	407	404	706	685	687	687		•	•	•	•	•	•	•	•	•	•	•
FY1977	37	201	53	554	350	365	8	75	51799	50	7	125	25	001	601	960	137	134	771	143	143	75	128	2.	25	521	20	900	007	0.05	00	366	976	927	126	5
341976	•	•	•	•	•	•	457	7		312	338	5	3.0	2.5	324	433	43.0	425	47.0	177	95.R	958	962	980	986	4.0	どころ	962	682	989	686	469	769	671	675	2
FY1475	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	ar T	17	0969	940	613	910	600	800	0.7	975	ひせん	ひせか	948	953	956	355	1.450E	956
FY1974	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	53203	0	_	Δ:	52814	53004
MONTA	-	• 3	م ر	) <b>3</b>	י ע	<b>.</b>	<b>~</b>	- 1	) <b>J</b>	` 0 7	-	• `		7	<u>.</u>	<u>.</u>		τ.	· c	₹	7	2	; <del>K</del>	. 1	. {	: £	2	N	2	0	15				35	36

PROCURENENT OF MISSILES
TOTAL (FMS+MAP+OTHEM) DROERS, IN THOJSANDS
CJMULATIVE FROM INCEPTION.

.169 0.20	0.491 0.297	.634 0.04	-699 0-07	.768 0.10	.822 0.07	.858 0.07	.088 0.37	.908 0.05	.934 0.06	.008 U.10	0000 000	.988 0.01	10.0 066.	.989 0.01	00.0 686.	.985 0.01	.985 0.01	0.0 986.	.987 0.01	.985 0.01	.980 0.02	.91A 0.11	.918 0.11	.672 0.14	.874 0.14	.873 0.14	.872 0.14	.869 0.15	.869 0.15	.869 0.15	.865 0.14	.866 0.14	.864 0.14	.856 0.14	.869 0.15
01678	134497	406	62159	06388	07213	38328	91002	45239	44461	41594	70532	93368	93568	93719	20406	063	94577	94124	45136	92502	91616	90392	89922	50611	50165	50346	26605	51020	48838	98963	02534	97587	62303	63903	65134
52	185235	25	5952	<b>5906</b>	1116	8261	2938	0486	1540	4308	4931	9624	9144	6515	6574	6511	6543	8713	3049	8960	8628	5569	5518	1648	7117	1567	7674	7562	7414	2812	2480	2740	0791	0651	1018
<b>J</b>	56319	2531	933	4669	<b>308</b> E	9174	1594	205.3	3245	5713	141	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•
8963	324593	55.00	5962	1220	3056	4430	5335	57+3	6867	1215	8117	8155	8267	かってい	1926	7933	4253	4337	カイエカ	907A	83+8	7236	1752	•	•	•	•	•	•	•	•	•	•	•	•
Q	174693	70	209348	=	~	3	3.	5	4		7.	5	7	ģ	9	ι.	3	S	9	9	5	3	Š	Š	ò	5	7	9	2	7	9	5.	25	~	95
•	•	•	•	•	•	4137	2,5	130V	9238	5633	₽.	5146	5542	5339	5423	<b>55059</b> 0	6606	50 13	55029	5127	[ 77	384B	66.85	1421	1430	1314	1300	1030	5101	4701	~ サヤコ	1046	2160	1364	16 33
•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	761	1 322236	956673	<b>95</b> 565F	177454	18 4556	からなの13	75421	45447]	155640	ンベノセのの	950544	950540	11 7676	946557	H7015H	•	878cn4
•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•		384788	~	392659	8926	392757	¥1.7
	. ∢ <b>v</b>	•	4	ď	4	r-	4	7	-, 	•		1,	<u>+</u>	7.	<u>د</u>	<i>)</i>	!		j	12	22	23	•,∕	ť.	¥	1.2	₹	<b>5</b> 2	30	31	32	33	34	35	35

PROCUREMENT OF MISSILES FOMEIGATIONS. IN THOUSANDS COMPLATIVE FROM INCEPTION.

S.DEV.	0	60.	•	8	.11	•19	• 16	•1•		*!•	• 15	• 08	.17	• 20	•10	• 15	• 16	91.	• 15	• 16	• 15	• 15	• 15	• 14	•16	• 15	• 15	•15	.15	• 16	7	~	₹	7	0.174	.17
FACTOR	.01	111	.21	.24	•30	.37	.38	.51	695.0	•60	•65	.83	.7	.85	• 8¢	.85	.85	88	.85	.85	. 85	.85	.85	.86	.81	.82	.8	ਰ	.81	.81	8	9	9	.8	8	.8
S.DEV.	52	159	414	45	956	428	161	510	69269	978	600	386	0167	345	9811	0206	0122	9550	6766	2784	0420	0558	9950	1632	288	5802	7607	7254	7887	7360	1535	3212	1468	1627	123	5655
MEAN	. 69	871	920	967	761	2588	4331	0556	198869	2288	3918	1038	9354	1182	1650	2106	2187	5516	1217	8066	1319	1467	1675	2508	4201	4945	6167	6361	2905	40	0673	7610	0892	0939	9601	1636
FY1979	خر	452	416	823	056	155	279	2736	156061	9577	2992	9306	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•
FY1978	699	675	2078	3619	6558	3415	4438	4069	285198	0983	2516	5558	2944	6180	6186	6453	6684	7025	7563	7592	7345	7317	7412	7565	•	•	•	•	•	•	•	•	•	•	•	•
FY1977	0	487	729	654	671	142	240	144	115290	2584	3540	1472	7617	1552	0391	0446	9650	0472	7696	2836	9865	7831	9922	<b>3957</b>	747	9950	0000	9820	9966	6900	0139	0228	2620	0168	0208	0128
FY1978	•	•	•	•	•	•	٠,٢	3	204055	C	<b>₽</b>	S	C	#	ţ	3	~	$\mathbf{a}$	<b>O</b>	~	œ	~	S	S	(J)	OC.	*	•	-	3	3	3	3	O.	0	0
FY1575	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	7951	6147	90a2	9362	9501	1954	721366	3647	3790	3766	4127	4327	でも15	5271	5405	5669	6445	6108
FY1974	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	1267	4596	7465	274610	7725	7553
MONTH	~	· 20	~	ţ	ĸ	٥	~	v	<b>7</b> ·	0.1	11	12	13	7,	15	16	1.7	<u>.</u>	L	Š	เล	22	63	42	52	92	7.5	82	<b>5</b> 2	30	<u> </u>	32	33	34	35	34

PROCUREMENT OF MISSILES MILITARY ASSISTANCE PROGRAM OBLIGATIONS. IN THOUSANDS CAMULATIVE FROM INCEPTION.

S.DEV.	8	50.	70.	व	• 10	.18	67.	200	2.	0+233	• 26	77.	2.	• 17	• 16	•16	• 20	• 20	.21	• 25	.21	<del>-</del> 21	.21	.21	.27	.27	.27	121	.21	.27	-21	.27	.21	<b>%</b> .	.21	.27
FACTOR	9	•	•	9	0	7	7	7	4	0.214	4	•	'n	9	•	9		۲.	۲.		~	7			~	٠,		~	۲.	۲.	~	~	~	7	~	
S.DEV.	0			M	59	6	30	05	32	3532	4	97	27	96	25	23	24	25	03	70	8	8	5	60	80	80	80	80	81	8	7	28	2	16	N	•
MEAN	0	82	82	4	90	19	02	59	12	2876	50	58	52	28	99	58	80	8	59	28	9	05	9	<b>9</b> 7	23	22	23	22	23	23	9	0,	92	5	15	15
FY1979	0	•	3	S	Ð		9	6	92	2057	67	31	•	•	•	•	•		•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•
FY1978	0	~	~	-	0,7	7	3	20	57	8032	75	22	3	013	024	032	550	55	228	272	273	262	761	293	•	•	•	•	•	•	•	•	•	•	•	•
FY1977	9	0	9	0	14	57	68	58	58	7.	11	54	54	52	53	53	16	75	75	11	16	76	1.7	77	11	11	1769	76	5	76	76	16	16	72	76	76
**1976	•	•	•	•	•	•	-	'n	T	1314	3	Œ,	3	2	20	47	<b>5</b>	<u>+</u>	3	67	8	£	3	ナア	5	3	43	43	t T	せん	3	5	92	8	5	<b>₹</b>
FYLA75	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	5	40	7	2	2	2	20	4:	0661	7.	9	0	30	(C)	<b>6</b> 0	\$	Œ	90
FY1974	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	9	8266	96	Õ	96	~
INON	-	~	. M	t (	· "n	n va	~	· a	` o	` ~		71	£ 1	14	15	15	17	τ-	51	02	21	22	23	57	25	\$2	27	28	62	30	3.1	32	33	*	35	36

PROCUREMENT OF MISSILES OTHER OBLIGATIONS. IN THOUSANDS CLIMULATIVE FROM INCEPTION.

\$.0EV.	4	3	36.	7	.37	.21	60*	.18	• 08	•07	60.	• 03	<b>.</b> 08	.33	. 12	10	•04	90•	~	• 06	• 05	• 05	• 05	•06	90.	.23	.15	2.	• 15	• 12	50.	•08	• 05	29	•06	• 05
FACTOR	0.118	•35	14.	462	.46	.58	.68	.83	.73	.75	.80	• 90	.88	99.	.80	8.	.83	<b>98.</b>	90	6.	6.	ਕ	.9	.93	.92	.82	.87	.85	.87	•86	3	96.	•89	76	0	6.
S.DEV.	05	979	416	463	497	046	397	911	380	350	385	628	311	922	918	827	695	627	11165	871	151	125	124	074	897	370	98	155	125	128	873	99	7	66	36	79
MEAN	90	265	700	149	936	428	928	847	189	319	543	185	545	588	267	330	433	486	60134	738	<b>590</b>	079	083	159	745	312	324	472	524	516	551	938	533	579	570	0.5
£ 1 1 9 7 9	<b>J</b>	0	0	58	34	214	434	526	25712	680	938	206		•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•
FY1978	· 0	660	629	770	929	251	713	R 2.1	923	986	236	153	160	243	250	256	259	261	72863	345	347	301	323	353		•	•	•	•	•	•	•	•	•	•	•
FY1977	820	136	442	472	746	619	035	157	333	372	999	かんま	668	456	420	619	606	065	8	992	954	928	935	111	910	055	940	863	100	868	949	846	775	838	863	912
241476	•	•	•	•	•	•	4 / 1	885	926	233	717	100	E77	055	131	7 7	133	133		201	314	347	355	404	348	088	743	749	754	940	352	341	352	44.00	387	54112
FY1975	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	609	330	750	742	7.3	768	765	562	2	30.5	814	t T A	919	85A	852	875	873	23
FY1974	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	154	308	155	155	51576	158
MONTH	~	~	m	4	r	c	_	X.	5	٥ <b>١</b>	1	12	13	14	15	91	17	υŢ	51	50	21	22	83	54	52	<b>2</b> 92	77	82	62	30	31	32	33	34	35	36

PADCUREMENT OF MISSILES
TOTAL (FMS+MAP+OTHER) OBLISATIONS, IN THOUSANDS
CJMULATIVE FROM INCEPTION.

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S.DEV.	0.033	•	•	•	•	•		•	0.151		•	•		•	•		•	•	٠	•	•	٠	•	•	•	•	•		•	•	•		•	•	0.168	9.
FACTOR	•	٦,	'n	Š	۳.	•	4	ŝ	0.566	•	•	æ	. 7	•	30	₩.	∞.	8	8	8	₩.	9	8	8	8	8	Φ.	9	8	30	9.	•	æ	9	8	₩.
S.DEV.	87	87	8	2	40	21	3	65	80801	40	5	1603	1375	1620	1872	2107	1885	1925	8770	9969	1046	1145	1136	2138	07	7731	9161	853 <b>£</b>	8219	8329	5055	4607	5319	5472	5558	5536
FA	176	145	783	0731	2804	6201	8462	5663	243481	9689	8812	6953	5565	6649	1674	8192	8401	8483	1890	6533	8108	8548	8462	9384	0410	0820	1026	9560	1109	1186	6741	5089	2469	7034	7182	7257
FY1979	σ	477	441	854	21%	397	1874	5453	218566	2463	5968	3043	•	٠	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•
FY1978	699	2336	6737	8407	17/7	9187	0843	3428	352008	7772	8696	3634	5604	4437	4461	2717	6664	2365	6037	6207	2963	5981	5997	6211	•	•	•	•	•	•	•	•	•	•	•	•
FY1977	820	624	171	931	418	0018	1284	3315	154710	4967	HO2H	2526	2672	3161	3965	4220	4680	4713	4854	4851	9065	4933	5034	5246	5199	5185	5229	4829	5144	5135	5162	5525	5544	5179	5248	5217
541475	•	•	•	•	•	•	847	3	63	381	385	909	<b>810</b>	000	545	£ 19	523	Sign	003	243	539	833	407	153		616	080	7.0	0	077	122	877	948	101	177	111
FY1+75	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	4604	9118	<b>9709</b>	6563	6410	8925	791007	6520	0769	6760	1142	13.45	1/61	23CB	2457	2143	3012	3043
FY1974	•	٠	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	2718	5898	3117	331129	3380	3608
MON I	_	~	~	3	S	ſ	~	x	Ţ	10	11	12	13	7 7	15	16	17	<u> </u>	↑ T	20	21	42	23	52	<b>5</b> 2	Ą	12	₹2	<b>6</b> ≥	30	15	32	33	34	35	36

FY 74 - FY 76 FY 77 - FY75 PROCUREMENT OF MISSILES, ORDERS IN THOUSANDS, CUMULATIVE MONTHS FROM INCEPTION FY 78 FY 79 1690050 . 0000002 1**55**6006 1500000 Sagudú 1750009 ....7530uu 100005 250000 B-9

PROCUREMENT OF MISSILES, ORDER FACTORS

1	<u> </u>		19
			33
			30
		FY77 FY76	27
			*
		FY78	21 INCEPTION
			15 18 21 MONTHS FROM INCEPTION
			15 FOM
			12
	<b>-€</b> 1		
	FACTO 1.0	0.1	
		B-10	1

PROCUREMENT OF MISSILES, OBLIGATIONS IN THOUSANDS, CUMULATIVE

	•		i		÷			1		
						FV75	9K.16	FY74		27 30 33 3
VICTURES, COLUMN IN TROCKAGO, COLUMN INC.		<b>~</b> [						FY78	FY77	15 16 21 24 MONTHS FROM INCEPTION
	•							TX X		6 4 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6
OBLIGATIONS	1600000		1600001	1200000		8-11	000000	307007	200000	9

MONTHS FROM INCEPTION

PROCURENENT OF MEAPONS & TO VEHICLES FOREISN MILITARY SALES ORDERS. IN THOUSANDS COMULATIVE FROM INCEPTION.

S.DEV.	~	.36	ď	.37	.34	.13	.26	• 16	.07	.07	• 10	• 00	.32	•03	• 03	.03	• 03	<b>.</b> 04	• 04	• 04	• 04	*0	.05	• 10	07.	80	97.	2.	07.	07.	2.	07	7	0.108	=	.12
FACTOR	.17	•29	9.	.53	•56	•65	.61	69.	•76	.77	56.	00.	• 78	96.	• 96	96•	96.	86.	96•	96.	96.	.97	.97	- 92	.84	. 85	48.	.85	.85	.85	.85	. 85	85	0.849	.84	8
S.0EV.	014	226	595	325	164	701	085	145	6198	918	2778	5223	771	8125	8075	0760	1215	1134	7851	5105	5023	5021	3810	9100	4585	0397	9151	9724	9026	9458	1763	9457	1468	314453	2848	3035
YEAN	0.66	50	7554	9463	1285	0650	2573	3117	7784	3234	1516	4207	33.5	4478	4445	9060	5255	5217	1284	3225	1155	1132	1840	6021	3106	1575	1966	6641	1432	1279	5036	1841	1087	260075	1477	3385
FY1979	_	152	0196	5854	3254	204717	2593	2951	8532	9152	4360	7239	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•
FY1978	0525	<b>6208</b>	8942	8115	7774	232015	5567	5974	4704	5383	5461	2664	9101	4410	1616	4156	7916	1221	9348	4156	9503	3585	9569	5149	•	•	•	•	•	•	•	•	•	3	•	•
FY1977	7	459	523	443	1867	177982	0912	1451	1050	129	1167	404	7292	1299	1292	7255	7321	7264	7260	7224	7236	7237	7×75	90,25	6723	6758	125	6857	5943	796	2969	6969	6980	268876	サイエジ	9519
-41410	•	•	•	•	•	•	1217	+15436	3545	112	55 (3	1541	3413	5935	584°	1770	22H4	1512	41.7	2500	76.34	7001	5.47	7185	X/12	4834	275R	3882	38/3	3335	3573	3361	3148	830008	2580	1156
FY1975	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	3417	5554	6245	9210	615	4212	5700	3127	3310	3500	3431	3403	7445	7146	1259	315351	6440	1750
+1914	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	٠	•	•	•	•	•	•	•	•	•	•		32	24.5	563	445532	939	537
I 20 2		<b>∿</b>	~)	.7	J	4.	7	•	•	-	Ξ	`	13	7	15	<u>.</u>	۲. <b>T</b>	1	<u> </u>	ე <b>?</b>	21	22	<b>53</b>	<b>*</b> 2	55	82	<u>``</u>	20	.ζ.	30	<u>.</u>	32	33	+C	35	30

PROCUREMENT OF WEAPONS & TC VEHICLES MILITARY ASSISTANCE PROSRAM ORDERS. IN THOUSANDS CAMULATIVE FROM INCEPTION.

S.DEV.	90	•24	.05	.11	.24	• 1 •	20	• 1.	• 28	.17	• 10	00•	<b>^0</b> •	• 07	<b>*</b> 0•	•06	<b>20.</b>	52.	0.027	.0	. 12	00.	.01	• 02	.01	.0	.01	0.	3.	.01	.01	.0	.01	10.	.0	60.
FACTOR	•	٦.	0	7	7	٣,	٣,	4	٠,	۲.	•	•	J.	•	٥.	•	٠ <u>.</u>	30	0.976	6.	¢.	6	o.	o.	6.	6.	6.	•	¢.	٥.	•	Ġ.	•	o.	6	60
S.0EV.	0	C	82	4	60	90	66	ţ	81	72	96	90	68	3	2	79	79	065	34693	965	486	412	494	460	58	3	27	27	28	8	5	90	93	32	20	<b>6</b> 0
MEAN	25	σ	68	13	26	57	36	960	692	639	130	288	171	177	236	149	280	985	39797	061	919	000	009	015	306	593	597	265	597	597	227	360	164	167	188	045
FY1979	52	01	68	26	4	74	284	329	418	17509	813	156	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•
FY1978	ŀΩ	27	73	17	5	32	30	95	0.65	176	€08	cp7	345	485	597	405	457	604	14585	458	164	474	474	509	•	•	•	•	•	•	•	•	•	•	•	•
FY1977	•	0	7	35	86	65	56	50€	563	563	458	902	207	785	126	785	207	207	32079	208	802	208	20B	207	205	205	202	205	206	206	208	506	208	707	205	64]
-41976	•	•	•	•	•	•	7	J.	661	190	142	30.3	961	25.3	294	145	175	518	21813	362	307	311	240	₹.	245	243	255	255	20 E	25.8	529	257	257	257	7 + 2	ے کے <u>ر</u>
FY1-75	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•		•	•		256	いアナ	0.7	643	<u>د</u> ′	-1-	- -	23313	131	167	476	365	*10	109	103	1=3	3r 
926114s	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	٠	•	•	•	•	•	•	•	•	777	164	420	10236	071	12
MONTE		~	~	4	S	c	7	I	•	ت 14		12	٠ <u>٠</u>	7.7	.5	۲	1.7	£	5	2	17	<b>?</b> ?	€3	5€	52	<b>5</b> ₹	27	28	6₹	01	Ē	32	33	34	48.	3,

PROCUREMENT OF WEAPONS & IC VEHICLES OTHER DADERS. IN THOUSANDS CAMULATIVE FROM INCEPTION.

,	S.DEV.	45	20	0	9	03	40	6	90	7	9	02	00	25	0	02	03	0	0.059	5	5	6	70	40	70	3	3	9	3	<u> </u>	5	7	0	3	3	23	8	1
	FACTOR	3	•	₽.	٠,	Ç.	•	•	•	•	ď	•	0	ó	Ò.	σ.	•	•	1.030	•	ō.	o.	ď	0	o.	ď	ō	ď	œ	ō.	ō	œ	ď	οŽ	ď	Φ	Ŏ.	
	S.DEV.	916	362	586	926	940	766	332	215	708	706	812	915	257	325	318	397	368	39561	490	840	821	813	150	191	741	£03	328	376	372	369	761	907	750	767	916	946	
	MEAN	63	722	437	701	814	916	610	564	857	556	488	508	813	714	717	852	746	71616	815	085	940	00	225	916	165	859	527	840	831	915	50.7	<b>t</b> 97	946	964	5/1	235	,
•	FY1979	36	39	45	47	75	26	77	55278	55	9	7.1	50	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	
	FY1978	758	231	027	762	785	583	770	97.4	815	107	202	355	325	356	356	458	340	73444	346	346	633	346	346	250	•	•	•	•	•	•	•	٠	•	•	•	•	•
E 0 K	FY1977	135	541	856	663	906	084	140	111	135	138	153	137	138	117	126	125	118	31173	108	107	089	680	074	117	117	117	117	117	117	660	660	660	960	077	1.20	025	
7 TO TO TO	= 41 476	•	•	•	•	•	•	079	2	926	932	5	033	t T	699	670	714	774	110231	717	780	781	758	723	768	708	761	765	703	703	613	671	878	633	631	575	0/9	
	FY1475	•	•	•	•	•	•	•	•	•	•	•	٠	•	•	•	•	•	•	620	107	149	301	77594	700	503	700	700	849	573	£/9	673	523	523	543	323	521	
	FY1974	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	786	345	529	627	47234	723	
	r L L N O M		2	E	3	iÙ	C	~	5,	٢	01	11	21	13	<b>j</b>	15	16	17	13	7	20	21	22	23	57	<b>25</b>	92	27	82	<b>√</b>	30	<u>.</u>	32	33	34	35	36	

PROCUREMENT OF WEAPONS & IC VEHICLES TOTAL (FWS+MAP+OTHER) ORDERS. IN THOUSANDS CUMULATIVE FROM INCEPTION.

	OR 5.0EV.	4 0.28	4 0.34	8 0.19	8 0.33	8 0.30	0 0.12	7 0.22	8 0.13	90.00	96 0.075	5 0.08	00.0	90 6	4 0.03	5 0.03	3 0.04	6 0.03	7 0.03	7 0.03	3 0.03	2 0.03	3 0.03	5 0.03	0.08	5 0.09	90.09	60.00	5 0.09	60.0	1 0.09	1 0.09	0.09	0 0 0	8 0.09	5 0.10	60.0
	FACTOR	7	٣.	*	ผู	ŝ	9.	9	۲.		7	٥.	•		•	٥.	5	٥.	¢.	Ġ.	o.	o.	6	6.	•	8	8	8	4	8	8	8	₩.	8	4	8	8
	S.DEV.	0805	808	159	2384	283	965	717	1858	0307	207178	0594	7579	2111	0836	0756	3568	3803	3927	8151	6963	6018	5985	2029	0085	481	2918	1702	2239	2222	1935	1871	9348	2239	2261	2415	2692
	4E AN	651	3649	7081	1378	2692	6224	4600	5777	1309	418782	8135	3006	2920	3370	3366	5062	5282	5361	2378	6372	1120	1134	1073	6200	1904	1028	0455	0877	0861	0691	3871	7613	3198	3141	2890	1663
•	FY1979	30	549	4633	7430	<b>P154</b>	6510	9620	98086	5564	355036	1889	4903	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•
INCENTION	FY1978	6600	8357	5143	5255	5301	0516	3057	3585	2787	336674	4672	7793	7A02	8041	<b>FU39</b>	8580	7963	4041	6201	8324	6303	8405	8489	7442	•	•	•	•	•	•	•	•	•	•	•	•
X A	FY1977	192	031	1466	1448	4020	1547	5018	6665	5750	252285	7274	5391	3637	3202	3347	3166	3647	3590	3577	3544	3534	3535	4158	4376	3082	3081	3145	3180	3267	3268	3269	3270	3284	3169	3178	1823
COMOLAIIVE	= 11176	•	•	•	•	•	•	2695	3051	1133	721133	101	1265	6321	4868	) I A F	37+1	42 35	4453	#L15A	2003	÷723	9641	8471	7830	+759	5844	4741	384 J	2836	5324	5309	5297	5039	4950	43.37	140.8
	FY1475	•	•	•	•	•	•	•	•	•	. •	•	•	•	•	•	•	•	•	3575	1016	2962	2915	31/2	3153	170410	3154	3342	3511	3+61	3483	3424	1444	1251	1241	0000	15.44
	£ Y 1974	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	1034231	000	-	320	3343	34
	MONTI	7	~:	~;	4	Ⴠ	t	۲-	X)	״	10		71	13	14	<b>۲</b>	16	1.	10	19	20	21	22	23	52	52	<b>9</b> .	27	23	62	36	31	32	33	34	35	35

PROCUREMENT OF WEAPONS & 1C VEHICLES FOREIGN MILITARY SALES DBLIGATIONS. IN THOUSANDS COMMALATIVE FROM INCEPTION.

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S.0EV.	00	٠.	•05	20	.0	• 06	11.	• 10	.08	•06	• 05	0.132	<b>H</b>	*!	.1	41.	. 1	. 12	• 15	. 12	.12	.12	9.	2	7	.12	11.	7	~	=	91.	=	==	7	0	7
FACTOR	00.	.01	905	9	• 06	.23	25	• 25	•33	• 36	* 4	0.742	99.	.73	• 75	.74	• 76	• 76	• 77	. 78	• 78	. 78	• 79	.80	.77	• 76	.77	.77	• 76	. 76	.73	• 76	•76	76	.76	.77
S.DEV.	515	25	86	5	73	598	588	032	676	9	237	100172	<b>780</b>	3082	5611	3646	5804	847	5004	3208	4727	4804	6228	9849	2749	9258	468	9052	9152	9518	7826	0048	9868	6716	8982	9110
SEAN	Φ	0 7	9	175	217	447	373	960	5054	6103	8793	303773	1101	1165	2719	1665	3130	3348	9981	3526	0935	2760	1596	1895	0903	3703	4591	<b>350</b>	¢003	4143	<b>4598</b>	6923	9828	9899	9650	5887
FY1979	<b>O</b>	1236	93	550	850	S	0215	5690	271	4016	3466	0055	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•
FY1978	4	54	00	183	508	778	416	1276	1636	2461	3236	242162	4924	4318	4583	5695	4733	5138	5080	5185	2454	5554	5680	5535	•	•	•	•	•	•	•	•	•	•	•	•
FY1977	0	72	507	346	262	999	087	527	065	439	5031	226217	2550	2924	2856	7411	3240	3592	4060	4041	3908	3949	4155	4778	4674	4773	4627	4846	4627	4615	4645	4648	4671	4638	6244	4701
211175	•	•	•	•	•	•	271	2340	4544	7400	1039	445188	2430	6253	0717	7369	1357	1615	2032	2561	2889	2990	5372	5432	5004	2665	5684	5003	5073	5331	2288	5272	5245	5061	6719	5332
FY1975	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	6673	319	1491	1274	0000	<b>6640</b>	18.42	1343	213695	1429	1484	サイナー	1305	1435	1757	1751	375	2600
FY1974	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	559	5336	5145	3456	434759	3415
MONTH		v	2	1	S	o	7	ဆ	3	10		12	~ 1	7,	15	۲	11	ĭ	<u>^</u>	<b>∂</b> ċ	12	22	23	<b>5</b> 8	25.	26	27	28	<b>5</b> ∂	30	31	32	33	34	35	36

Maria Maria La C

PROCUPEMENT OF WEAPONS & TC VEHICLES MI\_ITAMY ASSISTANCE PROGRAM OBLIGATIONS. IN THOUSANDS CJMULATIVE FROM INCEPTION.

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S.DEV.	•	۹.	•	9	•	•	9	•	∹	⇉	ີ.	•	7	9	•	7	?	9	9	•	•	7	•	•	9	9	<b>,</b>	7	200.0	<b>.</b>	٦,	7	•	9	•	9
FACTOR	00	90	8	ą	.01		97.	.15	.32	35	9.	.63	50	•59	•61	.61	.62	• 64	• 65	.67	2.	.71	.72	.74	.71	,74	3		0.728	)  -	72	.74	. 73	7	. 7.3	
S.DEV.	0	0			•	2	\$	2	5	5	9	Š	2	2	3	3	T)	20	32	9	2	_	_	3	5	7	0	28	4655		8	8	56	2	8	2
FAN	0	0	95	16	~	5	25	11	2	7	<b>₽</b>	473	431	* [ *	462	457	053	539	347	465	395	503	521	685	637	35 15 15 15 15 15 15 15 15 15 15 15 15 15	377	820	18137	983	<b>468</b>	533	472	515	39	504
FY1979	0	0	٥	3	0	1 7	5	3	1001	065	7	659	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•
FY1978	9	0	80	O	•	•	•	25	9	72	Ų.	þ	28	69	70	7	H	60	15	9585	167	140	560	68	,	•	•	•	•	•	•	•	•	:	•	•
FY1971	9	•	C		O O	*	. 20	5.5	. 2	7	Š	161	161	056	169	161	162	265	329	332	316	320	322	354	347	350	170	358	23315	292	562	562	312	305	314	362
711176	•	•	•	•	•	•	-	. 7		ွှင့	, U	3	303	319	347	335	127	443	403	561	553	555	019	\$ ~ Y	619	727	730	619	18736	441	702	702	703	717	7.19	417
FY1>75	•	•	•	•	• •	•	•	•	•	• •	•	•	•	•	•	•	•	•	7	600	645	44	100	יור		ć.7	3	*	14498	9	7	73	Q	d. Sr	*	-
FY1974	•	•	• •	•	•	• (	•	• (	•	• (	• •	•	• •	•	•	•	•	•	• •	•	•	•	• •	• •	•	•	•	•	•	•		S	3	3865	S	(N)
MONTH	-	• 0	<b>4</b> ~	1 <	t J	. 1	) <b>^</b>	- 1	: J		) =-	: `	•	) 1		<u>.</u>	~	7.	, Th	ر د کر	. <del>.</del>	. ?	ا ا ا	. 4	ź	92	77	82	5 1 (2)	30		75	1	3	35	36

PROCUREMENT OF WEAPONS & TO VEHICLES OFHER UBLIGATIONS. IN THOUSANDS CLMULATIVE FROM INCEPTION.

S.0EV.	-21	25.	• 12	9	• 05	.07	2.	• 13	• 10	60.	.0.	.03	9.	•00	• 06	90.	• 07	.0.	• 05	• 06	• 05	•	• 06	• 05	•	• 05	∞ .	90.	?	. 13	?	40.	?	₹	.12	.13
FACTOR	0.245	•26	**	.52	• 58	• 65	.70	.74	.82	•84	.91	40.	. 73	• 05	• 06	• 06	• 07	80.	•00	.11	.1	1.116	01.	.13	. 12	. 18	1.079	-12	.15	.13	57.	07.	.15	きす	.14	• 16
S.DEV.	14722	635	473	475	495	536	700	087	957	900	903	864	552	298	426	374	392	389	504	016	025	100	404	980	962	281	3	788	984	553	113	159	051	972	954	936
YEAN	13253	453	675	837	160	511	154	ე90	446	612	985	680	960	690	179	140	173	238	456	972	957	937	370	081	945	378	47	696	033	902	9	128	136	048	034	088
FY1979	0	40	730	475	045	173	219	283	40554	125	244	371	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•
FY1978	91	247	143	997	189	388	258	273	191	843	553	75248	241	505	240	238	5.45	5	244	287	303	333	123	555	•	•	•	•	•	•	•	•	•	•	•	•
FY1977	99	99	73	77	96	73	80	65	28	69	67	89	9	53	96	4	Ť	r.	4	5	30	5.5	96	3	62	99	35764	55	5	<b>\$</b>	53	63	5	99	7	65
=41976	•	•	•	•	•	•	300	3.9	7	713	~	102344	_	<b>5</b> 60	_	248		337	413	472	533	0530	550	6773	704	670	102236	of.	800	~	793	783	824	700	651	70]
FY1975	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	414	417	362	5	209	305	<b>X</b>	7 5 5	74417	£ # #	655	¢ 7 \$	479	430	255	452	441	91¢
FY1974	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	99	87379	382	175	176	172
MONIT	-	~	~	4	S	•	۲-	τ	<b>ታ</b>	10	11	12	13	14	15	<u>۔</u>	1	ï	5 [	20	21	25	23	54	25	92	72	S.S.	<del>2</del>	30	31	32	33	34	35	36

Commence of the second

PAUCUREMENT OF WEAPONS & TC VEHICLES TOTAL (FWS+MAP+OTHER) OBLIGATIONS. IN THOUSANDS COMULATIVE FROM INCEPTION.

	S.DEV.	3	• 05	6	3	.02	.07	70	•00	90•	0.074	\$ 0.	11.	36	. 13	.10	- 12	• 10	. 1	11.	77.	. 1	7	• 10	100	97.	60.	60.	60.	60.	60.	60.	60.	80.	7	Š.	01.
	FACTOR	.03	• 05	.08	10	.13	•28	•26	•30	•39	0.419	• 50	.77	•61	.76	.78	.77	• 79	• 19	.81	.83	. 81	.82	.83	98	.80	.80	• 79	• 19	.80	• 19	.80	.80	.80	.80	. 79	. 80
	S.DEV.	432	057	176	440	200	584	252	588	5959	126843	0854	2232	7381	5744	8417	6398	8613	8551	6247	5370	6451	6526	1599	8260	8241	1516	1523	1408	1322	1329	9541	0880	0343	603	6976	9525
	YEAN	S	93	9	22	97	1189	2352	8388	1220	726427	2695	8531	6383	6596	1361	0263	1793	2093	9226	2364	8840	0483	1289	1662	1486	3917	3805	3783	3910	3865	9009	9999	6514	6009	6171	0849
	F11979	9	70	024	025	945	3456	3899	1644	8595	192069	1449	7053	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•
l	FY1978	910	171	372	673	224	3053	4534	6475	7539	187771	<b>GFE0</b>	2607	2633	2749	5696	3109	3220	3707	4239	4349	4935	4978	4811	5256	•	•	•	•	•	•	•	•	•	•	•	•
	FY1977	990	338	080	368	020	150	485	458	359	12	908€	372	8301	8533	8611	4657	4015	9215	9965	0025	9854	9925	0146	0801	0803	0420	0516	6950	9080	0754	0 799	0611	0820	0810	0614	1029
<b>,</b>	=41976	•	•	•	•	•	•	3752	1961	5	407158	A Any	J.	8245	7566	2475	9054	6716	3357	3970	4575	4976	5017	7532	0066	6470	6148	86.3B	8483	6553	4475	9784	8758	9000	8418	6449	8753
	FY1975	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	<b>B</b> 52	2836	2285	1951	2005	1590	3105	2125	202	7652	23hp	2304	2707	2339	2681	327312	521	3656
	FY1974	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	1735	4730	3723	920187	204B	2480
	FONT	-	~	æ	4	រវា	٥	7	L	<b>J</b>	ت <b>1</b> د	17	75	13	<b>†</b>	15	. 16	17	18	19	20	21	22	23	58	<b>2</b> 5	56	27	26	56	30	31	32	33	36	35	36

FY75 FY74 PROCUREMENT OF WEAPONS AND TC VEH., ORDERS IN THOUSANDS, CUMULATIVE S FY 7.7 FY 76 MONTHS FROM INCEPTION FY 78 1000007 1.00000 130000 -1100004 1000001 000006 CROFIRS 120000u 000004 00000 200004 300000 100000 000000 200000 C-9

Marie Charles

FY 77 PROCUREMENT OF MEAPONS AND TC VEH., OBLIGATION FACTORS MONTHS FROT INCEPTION FY78 4 FACTOR 4.0 8.0 4.3 6.5 6.5 0.7 -: 1.0 4.0 ..0 C-14

PROCUREMENT OF AMMUNITION FOREIGN MILITARY SALES ORDERS. IN THOUSANDS COMULATIVE FROM INCEPTION.

S.DEV.	89	3	2	20	23	0	30	20	32	20	_	00	ရှု	0	2	6	2	80	8	9	8	80	2	2	9	9	0.062	\$ (	ກ ເ ວ	U i	S	S	O	7	=	7
FACTOR	12	9	5	29	67	82	63	26	23	5	28	00	00	94	93	9	90	9	05	50	05	9	98	9	93	6	0.936	Š	<b>5</b>	すの	9	9	さの	85	79	4
S.DFV.	76	143	6397	776	304	760	061	161	166	383	335	279	397	341	929	808	383	926	8571	3353	018	4034	4637	5381	5686	768	157720	5683	5665	5515	2697	015	2634	2833	2655	2515
MEAN	+87	546	2428	2358	3141	2255	5951	2925	2110	2012	3582	9141	2703	1349	1117	3746	4584	3678	2623	5211	0238	9970	9154	7886	7213	7259	272776	7351	7389	7298	1126	3707	7034	6889	4798	4548
FY1979	Э	32	63	867	787	237	0522	2131	3045	133438	3798	9066		•	•	•	•	•		•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•
FY1978	920	1269	1159	0714	1266	1638	5710	6538	8858	1666	1505	8437	6437	8467	9021	9215	9340	9410	296557	9224	9483	4544	6171	3573		•	•	•	•	•	•	•	•	•	•	•
FY1977	₹	Ţ	63	3678	4371	3390	7028	6763	6141	1116	0422	6580	5803	6629	6091	6119	6009	6083	6107	6108	6159	6159	5081	4777	4789	4790	147910	5056	5056	157	358	98	105	6	574	438
-×1976	•	•	•	•	•	•	0545	6195	9.60	354.8	7095	67.30	3870	2826	8237	5906	43.43	5542	5.45	5804	5807	5812	5532	3041	2010	20.03	2039	1445	2035	2094	2115	2091	2070	6/0%	5035	150294
FY1975	•	•	• (	•	•	• •	•	•	• •	•	• •	• •	•	•	•	•	•	•	010	707	6356	9540	7776	0154	された	カログカ	500	5014	5015	4743	4807	4625	4580	4549	400	611914
FY1974	•	• •	•	•	• (	•	• •	•	• •	• (	•	•	•	•	•	•	•	•	• •	•	•	•	•	•	•	•	•	•	•	•	6525	3021	6280	- 404	6449	264815
MONTH	-	• ^	س ن	7 4	r is			· 12	i o	` =	-	- (v	) (* 4	3 4		, <u>,</u>		- X	2 -		) ~	• A	, r	3	. <u>. </u>	Š	27	28	5	0.5	. F	32		9 6	3.5	36

PROCUREMENT OF AMMUNITION MILITARY ASSISTANCE PROGRAM ORDERS. IN THOUSANDS CLMULATIVE FROM INCEPTION.

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S.DEV.	0	• 14	• 10	71.	• 26	.27	-22	.15	.24	40.	.03	90.	11.	• 18	61.	90.	90•	• 06	90.	•06	90•	90•	80.	• 07	0.103	0.	97.	9	٥.	• 10	84.	8	21.	27.	. 12	.12
FACTOR	.05	.13	.24	.31	04.	**	64.	•64	.72	.92	٠¥.	• 00	.89	.88	.88	.95	• 95	.95	• 95	• 95	• 95	• 95	• 95	•94	0.924	-92	-92	-92	-92	.92	• 19	.70	• 91	164	.91	9.0
5.DEV.	•	_	90	33	80	19	70	5	75	85	88	0 7	9	95	95	55	55	54	554	966	083	988	966	988	81350	136	130	101	077	8077	3825	8105	3841	841	3840	3841
4E AN	OC)	In	32	90	97	29	88	2	96	38	08	30	3	38	32	27	92	25	598	321	362	315	315	297	53737	374	371	356	345	345	1211	8238	1137	137	1136	1136
FY1979	0	0	425	425	429	565	12	39	54	2544	2	85	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•
FY1978	*	70	49	75	35	7.7	90	J.	770	072	180	180	180	070	070	070	070	070	10704	0.70	0.70	070	100	090		•	•	•	•	•	•	•	•	•	•	•
FY1977	0	30	90	90	<b>t</b>	2	32	7	20	75	10	0	00	00	10	0	0	0	10	0	0	0	66	66	3	66	66	66	66	66	63	69	56	66	66	5663
FR1976	•	•	•	•	•	•	†. >	5.7	70	135	175	50	65	4	62	60	1,7	1.05	105	105	105	105	065	960		064	400	690	640	640	690	600	620	670	120	120
FY1975	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	3316	PUBG	4473	4/83	4795	4767	Ω	4159	65/5	1024	6594	4659	3363	3379	3373	33/3	3313	33/2
FY1974	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	30	9775	8486	598484	9845	7847
I ZON	~	~	· (*)	t	3	£	^	αr	17	01	, 	: _	<u>ی</u>	<u>+</u>	3.	9.	17	t.	7	62	7.7	~	<b>6</b> 3	54	<b>2</b> 5	97	17	58	<b>↑</b>	30	Į.į	35	33	34	35	36

ARMY PROCUREMENT RESEARCH OFFICE FORT LEE VA FORECASTING ARMY BUDGET COMMITMENTS AND OBLIGATIONS, (U) JAN 80 R C BRANNON, U R POSKUS APRO-902 F/G 15/5 AD-A085 110 UNCLASSIFIED NL 2 n- 2 40 40650.0 END 7-80 DTIC

PADCUAEMENT OF AMMUNITION OTHER ORDERS. IN THOUSANDS CAMULATIVE FROM INCEPTION.

S.DEV.	.03	•29	.07	- 05	• 03	.12	40.	.37	0.053	3.	•08	9	900	.02	• 05	900	.0	.01	3	5	5	•05	• 05	ē.	•	• 05	50.	9	5	5	3	70.	Ş	ą	9	~ •
FACTOR	•03	.33	.32	\$52	99	.68	.81	.02	0.890	.91	.93	9	66.	66.	96.	9	66.	66.	9	66	6	66.	96.	96.	86.	96.	.97	9	.97	.97	2	.97	.97	96+	96.	96.
S.DEV.	25	787	666	789	510	824	219	661	100660	384	1004	915	0592	9010	0837	0701	812	0803	79467	893	800	693	731	528	048	027	054	027	640	087	120	829	960	550	088	035
YEAN	020	1370	0141	6784	9132	2320	2565	6345	250290	5721	9169	7743	2195	5118	1265	5277	5248	5259	7055	4111	6030	5523	5560	9386	3354	3346	3247	3238	3253	3198	2159	1244	2002	2061	2064	1 388
FY1979	- 3	918	863	9259	2576	6350	6169	8330	336966	1527	4652	5309	•	•	•	•	•	٠	•	•	•	•	•	٠	•	•	•	•	•	•	•	•	•	•	•	•
FY1978	747	6167	4618	9260	2044	8402	1397	1549	332933	4832	6734	8269	1569	6880	6897	7135	7211	7187	7152	2099	6183	9999	0259	6075	•	•	•	•	•	•	•	•	•	•	•	•
FY1977	390	318	943	168	2777	199	9037	9300	194962	9339	4084	2251	2241	2536	2314	₹35B	7355	2461	3458	2467	2528	2587	2437	2213	2502	457	1943	1976	1994	1928	1928	1865	1714	1589	64)	7991
-41 × 76	•	•	•	•	•	•	7	7	3630	456	7.85	443	343	639	(11)	3.37	1/5	131	222	287	154	486	976	907	158955	542	923	918	907	921	821	819	868	237	つかれ	703
FY1375	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	٠	•	230A	1059	<b>8557</b>	125A	7205	7340	31275	18/9	1974	1862	1557	1345	0408	9440	1770	1440	0750	9120
FY1974	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•		0360	408054	0310	0310	9060	0333
MONTH	-	~	. M	. #	ıc	9	~	I	٠,																25											

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PROCUREMENT OF AMMUNITION TOTAL (FMS+MAP+OTHER) ORDERS, IN THOUSANDS COMULATIVE FROM INCEPTION.

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S.DEV.	90	.33	.25	19	.05	•06	120	.13	.20	0.131	80.	00.	60•	• 16	•17	• 08	• 05	60.	60•	.08	• 08	90	• 06	• 08	.12	.12	. 12	77	. 12	. 12	12	. 12	.12	=	2	61.
FACTOR	-	<u>.</u>	4	រា	9	۲.	~	٠,	٠.	0.971	•	•	٥.	•	8	5	٥.	σ.	•	٠.	σ.	•	٥.	30	8	8	8	8	æ	₩.	8	•	8	٩	~	٠,
S.DEV.		39	~	9	6	27	-	80	17	122478	30	17	5	67	75	3	50	56	2	69	50	Ę,	Ť.	5	9	9	60	9	07	90	29	5	7	Ğ	7	70
4E AN	576	8682	2702	9351	2572	7072	8905	9787	536	484188	505	7	550	506	327	350	929	764	277	244	531	203	000	581	77	980	966	147	786	340	123	550	\$97	05B	666	1767
FY1474	3	146	999	2169	2049	4654	7553	0602	9669	478556	H720	4660	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•		•	•	•
FY1978	1612	6355	6026	2113	4040	0.853	8014	9107	3176	658966	9327	6453	9419	6417	6969	7417	7662	7667	9162	1689	7337	1219	3941	9040	•	•	•	•	•	•	•	•	•	•	•	•
FY1977	21033	45459	125128	237704	272634	257103	361985	462348	458406	+07316	398081	391326	383448	391364	387082	387799	387380	348460	388683	388772	389888	390488	378187	372907	372919	373046	370346	373322	373500	372855	371554	371267	371189	363186	365161	363797
371476	•	•	•	•	•	•	3856	3204	453]	391915	4504	6	1129	5064	4783	3353	5199	2774	5814	3199	3667	2301	2525	2100	0169	9013	9027	8971	2106	8985	9006	9980	8648	7006	301	2821
FY1975	•	•	•	•	•	•	•	•	•	•	•	•	•	٠	•	•	•	•	U 744A	5	5	€ E	15		914154	~	ر. ح	3.9	2	$\overline{c}$	78	7	9	6	57	852039
FY1974	£ •	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	76853	1532989	764389	\$	766291	6662
MONIT	~	~	*)	3	S	£	~	<b>3</b> 0	<b>3</b>	70	-	12	13	<b>5</b>	15	16	17	٠ <u>.</u>	<b>7</b>	07	۲z	25		54	52	92	72	28	82	30	31	32	33	34	35	36

PROCUREMENT OF AMMUNITION FOREIGN MILITARY SALES DBLIGATIONS, IN THOUSANDS COMULATIVE FROM INCEPTION.

	S.DEV.	0.000	0	-	9010	Ň	m	0.124	0.114	0.122	0.121	0.111	0.183	0.221	0.215	0.178	0.175	0.167	0.150	0.138	0.133	0.139	¥ 1-0-	0.139	0.112	0.190	0.123	0.157	37	S+1-0	•	3.	<b>.</b>	5+1·0	2	، خد	0.156	1
-	FACTOR	00000	9	•	3	60.	. 12	57.	61.	•28	0.313	3.	99	•59	9	19.	.61	•62	63	49.	20.	•	20.	\$0,	68	59.	2,	6	,67	3	Š	3	6	,6	79.	36	69.	
i	S.0EV.	9	36	"	•	_	_	w	w	J	50973	_	J	_	A.	J	w	w	LO.	ריז	N	LCI	~	m	un	Š	00	3	0	90	9	∞ .	~		m	Ln.	LD.	;
!	KEAN	0	04	375	912	476	150	468	313	304	64321	847	1393	3203	368	3594	3732	3907	4211	214	4897	8224	8299	6214	9229	8544	289	6689	9958	<del>5</del> 16	2058	8422	2610	824]	8328	9	8791	:
	FY1979	0	0	•	0	18	=	\$	46	307	25064	585	830	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	
	FY1978		99	49	7	5	~	3	5	3181	139246	4565	0526	9189	9038	2006	9018	7064	9316	7656	9386	Ž,	9	Š	ž	•	•	•	•	•	•	•	•	•	•	•	•	
	FY1977	Э	53	2	2.5	3	381	685	013	534	45154	521	2737	2797	5829	2514	2645	2711	2675	2568	2621	5864	7351	2609	3113	3087	3104	025	3015	2622	2788	2787	2813	2831	2827	2790	3229	
•	341476	•	•	•	•	•	•	723	J	594	61863	693	764	524	167	265	5.45	125	245	1044	1266	1024	102A	1054	2784	1710	3856	0	2706	2719	2721	2703	2791	2778	2743	2747	2974	
	FY1975	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	707	6314	9746	0160	9400	1093	9834	\$0×0	309953	1111	1233	1177	1368	11/1	1057	2280	6440	1229	
	FY1974	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•		6631	3714	2629	6953	171864	1729	
	MONTH	_	~	٣	4	J	£	~	Æ	<b>J</b>	10	11	12	13	7	15	91	17	ĭ	6.	0>	77	25	٤,	72	52	<b>9</b> 2	27	<b>€</b>	<b>62</b>	30	31	35	33	34	35	36	

PROCUREMENT OF AMMUNITION MILITARY ASSISTANCE PROSRAM OBLIGATIONS. IN THOUSANDS CLMULATIVE FROM INCEPTION.

	İ										!															;			i								
	S.DEV.	00*	90.	9	9	00.	• 05	0.051	.12	91.	• 16	.16	• I.	3	9	50.	.10	60.	60.	• 09	₹ 0.	• 10	2	• 09	• 07	* 08	.08	90.	90.	8	9	9	8	8	ą	00	.07
	FACTOR	00.	90.	90.	8	00.	•0	0.074	• 15	•19	.24	.25	.39	466	649	14.	14.	.48	4.0	15.	.51	.52	.52	•53	\$5.	.52	.53	.52	23	.46	94.	94.	7.	.4	7	47	52.
	S.DEV.	•	0	7.	ı	20	540	929	1599	2091	2229	2330	2361	2256	2205	2240	2230	2240	2234	161	346	193	117403	207	207	78	11	1	2	7	2	<b>590</b>	155	970	980	8	092
	MEAN	0	0	80	- 12	53	S	979	53	•	9	01	4	95	02	6	98	90	0	230	141	396	6	445	065	138	138	136	131	117	109	H081	711	148	182	178	287
•	FY1979	0	ဘ	0	0	0	0	0	'n	Ś	S	201	Ö	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•
	FY1978	0	9				~	867	9	-	7	ţ	7	67	6	95	'n,	<b>ک</b> ر	Э Т	5	ţ	5	9	55	\$	•	•	•	•	•	•	•	•	•	•	•	•
E .	FY1977	0	0	0	19	0	3	306	0	0	~	S	47	~	61	54	55	Ð	58	9	11	83	3	3	3	~	~	7	7	_	-	_	_	_	-	_	S
, Jack	FR 1 476	•	•	•	•	•	•	7	5	1 / 9 /	A.	7	10	2	2	5	£	7	5.	5	70	7	20	39	43	43	6	Į.	30	J.	E S	90	87	8	'n	10	C
	FY1975	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	3647	7308	4300	233121	4407	4543	557	546	549	125	623	ひとひ	929	631	219	609	617	G # 0
	FY1974	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	2762	5511	3252	3393	233763	3545
	MONTH		~	m	4	'n	₹.	7	x	<b>.</b>	Ü	11	12	13	14	15	16	1.7	۲ -	۲,	იგ ე	12	22	53	<b>52</b>	S\$	çş	7.2	82	62	30	31	32	33	34	35	36

FIGGUREMENT OF AMMUNITION OTHER DELIGATIONS. IN THOUSANDS CUMULATIVE FROM INCEPTION.

S.DEV.	9	7	•	7	7	∹	9	•	•	•	•07	0.082	3	~	69	•	•	•	9	•	•	a (	9	•	7	•	•	9	•	0	Ť,	\$	è	4	0.036	S
FACTOR	q	7	₹	7	7	2	3	۳,	4.	1	ŝ	0.723	ŝ	~	~	•	۲.	~	~	~	-	7	~	•	7.		*	٦	~	-	7	-	•	9	8	æ
S.DEV.	0	426	282	817	726	890	021	477	752	712	083	85023	234	295	311	383	351	116	973	360	<b>6</b> 50	664	528	788	537	489	920	070	056	962	2809	006	807	35	748	732
YEAN	0	770	686	241	546	827	910	<b>U203</b>	9697	3589	+63+	204720	5767	8577	8787	8987	9116	9561	9869	9441	1687	7748	7877	H 364	8310	9624	9313	9340	6103	155	9710	5004	9194	9788	9864	0227
FY1979	O.	0	928	453	278	338	534	15A2	181286	855R	1230	6593	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•
FY1978	э	966	671	1690	1585	5944	4306	SARO	8948	1095	1910	280795	8132	8493	8667	8919	9606	9259	1616	9308	0805	1960	1143	1960	•	•	•	•	•	•	•	•	٠.•	•	•	•
FY1977	0	276	368	573	212	200	480	929	765	666	0116	173015	7359	7530	1522	7769	1902	8257	8149	8176	9305	6828	8328	9175	1516	4616	169	4272	<b>8576</b>	8518	454	462	623	969	895	389
5x1576	•	•	•	•	•	•	~	14198	44.9	0	580	66166	808	6000	0172	0412	0523	1105	1269	1495	15/8	1823	1915	5219	1253	3360	6	2304	2325	533	288	623	019	111	525	666
FY1975	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•		5	65	0061	45.49	500	01-10	6341	6317	264403	6445	64CR	71+0	1559	650B	6299	663n	6585	6961
FY1974	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•		•	•	•	•	-	2343	125	211478	155	101
YONI	~	~	n	4	ľ	•	7	I.	7	10	11	12	13	<u>t</u>	51	91	7 1	1	<b>↑</b>	S	12	~~	23	2¢	ť	92	27	42	52	30	31	32	33	34	35	35

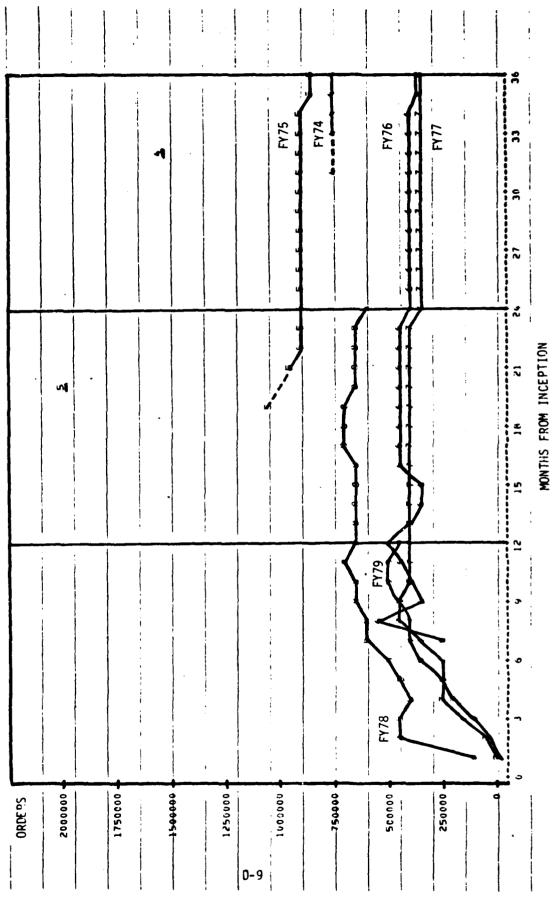
A Commence

PADCUREMENT OF AMMUNITION TOLDER IN THOUSANDS COMULATIVE FROM INCEPTION.

				}			, t !															:			•			:								
S.0EV.	9	•07	.07	Ę	91.	2.	i	•07	.13	.12	.13	•19	15.	.25	.20	92	0.200	. 18	•12	.17	. 18	97	. 18	.17	สุ	57.	-25	77	200	200	ล	2	97	ą	0.199	.21
FACTOR	00	•06	60.	7	•16	200	22.	•28	.36	38	• 45	•64	.56	•62	.63	.63	•64	•65	•69	•66	.67	19	•68	.71	<b>*9</b> •	•69	•66	297	•65	•65	597	99.	•66	99.	0.662	.68
S.DEV.	•	459	481	861	288	651	387	541	0248	278	962	2260	9029	4836	4360	4308	123	3705	5335	5283	8686	8621	8541	8409	<b>2288</b>	0760	1686	1726	1961	1869	0551	3956	0307	9374	205629	9150
MEAN	0	774	365	951	326	1003	1144	6995	8779	1466	2987	2162	9366	2448	2782	3118	78	4180	2041	98499	2338	2351	2538	4083	2650	2051	1349	91+1	1136	1167	5213	1332	5184	6539	167797	7306
FY1979	3		964	552	960	549	901	2129	204617	1104	4866	5652	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•
FY1978	0	0003	1638	6173	8410	9480	5695	5780	2601	4053	5878	7911	7909	8126	8262	6530	487715	9)16	9381	9289	1065	1203	777	2390		•	٠	•	•	•	•	•	•	1	•	•
FY1977	0	281	767	43	707	612	196	973	0330	2565	7737	0186	0304	0590	1610	1950	0770	1092	9690	976	1050	9884	1151	2472	2421	2476	5369	2465	1509	1447	1382	1417	1594	1565	314003	2795
341476	•	•	•	•	•	•	986	795	722	990	466	059	884	8629	9884	0256	60	2283	7816	3269	3111	3371	35.39	5643	3543	7606	5594	5574	5631	5841	5878	2009	6037	5105	958165	5564
FY1375	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	007	5409	108	7007	4017	BZB	5813	5871	083	189	207	212	554	340	666	362		7
726113	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	1040	1569	9080	1464	621151	2776
MONT	-	~	~)	<b>\$</b>	v	•	~	Ľ	ъ	10	=======================================	15	13	<b>5</b>	15	91	17	<u>x</u>	19	3 <b>%</b>	72	22	23	t.	χ,	9	12	<b>5</b> ¢.	53	30	31	$\sim$	33	34	35	36

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PROCUREMENT OF AMMO, ORDERS IN THOUSANDS, CUMULATIVE



1.00 **(₹€** 

15 16 21 24 27 30 33 FY 7.7 FY 76\_ MONTHS FROM INCEPTION PROCUREMENT OF AMMO, ORDER FACTORS FY78 --FACTOR -1.3-D-10

PROCUREMENT OF AMMO, OBLIGATIONS IN THOUSANDS, CUMULATIVE

ATIVE			4			FY75	FY74		FY77	FY76		27 30 33 36	
OF AMMO, OBLIGATIONS IN THOUSANDS, CUMULATIVE		50					3 3 4 6 6 8					15 18 21 24	MONTHS FROM INCEPTION
PROCUREMENT OF AMM									FY78	FY79	M	3 6 9 15	
OBLIGATIONS	1400000	13000cd	000007	uruaga1	200906	D-11		200005	000000	- 50000n	100000		

FY77 FY 76 MONTHS FROM INCEPTION FY 78 -FACTOR 6.0 0.5 0.2 0.1 0-12

PROCUREMENT OF AMMO, OBLIGATION FACTORS

PROCUREMENT OF OTHER PROFISS IN THOUSANDS CHOLATIVE FROM INCEPTION.

1

	S.DEV.	2	0.195	32	7	.21	.23	7	E .	.23	0.217	91.	8	96.	5	\$0.	10.	60.	.01	70	10.	8	3	00	10	20.	9	3	7	3	9	9	9	3	9	~ ·	• 03	
	FACTOR	.03	.24	.32	3	64.	.61	• 79	• 84	.93	0.950	10.	9	97.	96•	90	986.	96•	.97	8	96	.97	7	• 95	96	80	96	6	96	91	6	<b>B</b>	68	6	9	.87	40.	•
	S.DEV.	LO.	7	9	20	0	65	38	6	2	41111	Ę,	67	ス ス	063	5	990	050	002	988	34	82	8	20	22	90	5	30	26	5	27	2	6	<b>.</b>	3	25	37	
	MEAN	30	101	190	138	581	525	0233	0877	1386	117534	2878	3/82	029	<b>3</b> 50	4525	103	030	731	5445	836	6345	9539	043	809	807	8622	547	8595	8602	8552	0126	0338	9779	9740	9620	9154	1
•	FY1979	σ.	45	497	243	759	339	1340	1905	3170	134709	3267	2491	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	
	FY1978	37	186	770	968	110	826	797	211	033	75015	655	919	835	760	743	746	713	739	732	670	660	667	532	98	•	•	•	•	•	•	•	•	•	•	•	•	:
	FY1977	A1	775	610	202	974	410	954	056	983	93832	609	500	273	231	170	227	197	202	23B	198	207	107	063	584	678	673	677	703	245	651	590	591	779	472	453	276	,
1	-×1976	•	•	•	•	•	•	5843	7335	5355	0	0187	6319	1990	6243	7651	5335	6100	52,53	5247	6331	5665	590B	5038	4130	3205	3707	3426	3552	3675	3630	3520	3518	3617	3397	2703	216373	
-	FY1 +75	•	•	•	•	•	•	•	•	•	•	•	•	•		•	•	•	•	3551	5145	3520	3500	353A	525	6537	3485	3520	3531	3340	3375	3015	2162	2186	2107	2204	218018	
	FY1974	•	•	•	• •	• •	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	5380	6332	4670	4985	5061	247836	
	MONTH	-	٠ ٨	س ۱	<b>.</b>	· .	· c	^	<b>3</b> 0	· 2																										(1)	36	

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PROCUREMENT OF OTHER MILITARY ASSISTANCE PROGRAM ORDERS, IN THOUSANDS CAMULATIVE FROM INCEPTION.

	DEV.	•	•	•	7	7	٦.	7	ď	7	7	•	•	۳,	₹	7.	9	?	٩.	9	•	7	7	N	7	7	~	٣,	7	~	٣.	7	۳,	<b>س</b>	7	~	7
	FACTOR S	.03	• 0	90.	77	.21	.33	.48	•56	.63	S	.29	00.	.80	.97	• 98	+02	00.	.01	•03	• 06	• 08	77		. 1.	.14	.13	15	44.	• 15	.14	4	<b>*</b> :	.15	7	90	0
	S.DEV.	•	Φ	13	30	90	89	25	33	39	34	96	89	9	4	84	07	15	<b>4</b> 5	38	35	65	34	5399	96	20	62	48	9	59	62	2	30	4	3	03	02
	MEAN	<b>Q</b> D	~	20	15	2	9	96	1	20	79	939	695	125	378	003	454	438	458	611	662	654	692	15842	651	570	247	965	995	999	661	900	013	970	932	892	866
	619143	0	~	50	52	59	69	17	59	70	5721	120	8		•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•
)	FY1978	N	7	30	£3	5,	40	=	55	27	56	72	7	540	584	611	619	653	707	734	717	731	745	17196	676	•	•	•	•	•	•	•	•	•	•	•	•
	FY1977	ൗ	œ	~	64	53	88	9	77	7.1	7 7	43	187	90	268	267	969	222	216	233	359	440	577	15969	573	4	4	23	25	25	2	23	54	31	26	34	08
	711976	•	•	•	•	•	•	38	123	460	7.3	323	531	679	$\tilde{x}$	322		0	5	Ç	453	3.9	451	~:	C	0	5		~	25	2	20	$\tilde{\sim}$	25	6	15	:0
	FY1375	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	610	_	797	t へ	15661	<b>~</b> 0	17	7	3	c	7	<u>_</u>	10	40	7 7	5	<del>ئ</del> د	iÖ
	FY1974	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	36	9	26819	68	3	33
	HONTH		~	m	1	s	9	~	ı	<b>5</b>	10	7.7	~ ~ ~	ئ ،	7,	15	16	17	18	<i>7</i>	20	21	22	23	72	52	56	27	<b>58</b>	62	30	31	32	33	34	35	36

PROCUREMENT OF OTHER OTHER OTHER ORDERS, IN THOUSANDS COMULATIVE FROM INCEPTION.

	•			i						-			•			i						:										•				
S.DEV.	50000	9	7	Ŋ		7	7	•	•	9	~	•	7	9	•	•	•	•	9	਼	•	9	•	•	ď	•	•	9	•	0,	q,	•	•	9	0.004	00•
FACTOR	00	\$0.	.28	34	99	• 76	.78	.82	96.	0.987	.85	900	.71	900	9	90.	9	• 05	ਰ	50.	6	5	.01	90.	8	.03	6	9	9	9	q	8	9	ą	86.	.98
S.DEV.	331	•	S	<b>O</b>	20	9	2	35	55	24276	5	8	50	92	92	8	03	0	2	8	3	70	96	88	20	55	2	27	27	8	70	20	55	3	75	$\sim$
MEAN	7	9	535	583	014	933	905	234	169	98066	851	127	609	385	401	328	378	900	561	584	457	454	508	010	970	305	750	127	111	117	434	<b>4</b> 36	533	461	361	330
FY1979		07	77.0	889	160	151	6943	1346	1868	120003	2445	2563	•	•	•	•	•	•	•	•	•	•	•	•	•	٠.	•	•	•	•	•	•	•	•	•	•
FY1978	-	9	620	296	169	111	236	637	1508	115646	2067	2502	9980	2598	2602	2473	2689	5644	739	2688	2679	2693	2642	4607	•	•	•	•	•	•	•	•	•	•	•	•
FY1977	303	62	516	563	713	938	967	666	369	70	4.35	823	370	368	<b>58</b>	789	717	909	607	999	660	449	080	040	056	037	036	039	992	993	008	966	992	186	726	41019
31914F	•	•	•	•	•	•	461	30	610	~	460	622	978	654	720	722	723	551	011	910	628	507	541	504	439	916	204	442	44]	429	430	433	1 5 5	422	553	7
FY1475	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	629	296	862	794	709	20.0	305	343	301	44	07.00	440	306	940	F 06	37.0	735	57153
511974	•	•	•		•	•	•		•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	395	412	795	547	363	44055
I NOX	-	~	· m	3	• •	· •c	7	<b>.</b> 3	, <u>J</u>																											36

PADCUREMENT OF OTHER TOTAL (FMS+MAP+OTHER) ORDERS. IN THOUSANDS CJMULATIVE FROM INCEPTION.

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S.DEV.	72	571	887	7	967	3	246	366	9	196	102	296	651	6000	9980	9410	151	0134	027	407	737	69	239	777	<b>5</b> 18	866	631	735	752	791	579	832	482	7	617	664
FEAN	9	82	9	60	160	139274	663	992	199	262	366	534	576	£82	532	884	<b>†8</b> †	625	199	708	645	641	623	627	970	757	725	738	737	733	856	878	858	613	18	7353
FY1979		8	518	386	1178	143611	2631	3611	5510	6043	6830	5643	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•
FY1978	21	765	745	407	832	135838	4944	5834	198	0422	0968	0803	8355	0943	1560	6680	1050	1090	1206	1076	1071	1106	0A75	2370	•	•	•	•	•	•	•	•	•	•	•	•
FY1977	~	113	188	915	74]	138372	6.12	833	225	929	486	510	648	391	318	287	137	024	3	224	317	329	741	324	328	306	336	368	7361	7267	7222	1209	7268	7080	615	6593
**1976	•	•	•	•	•	•	3242	5413	254602	7101	0168	6428	6851	6529	164,	6473	6349	6254	6717	5803	5061	5926	5003	4077	3134	4095	3072	3417	3543	3511	3371	3379	3481	3239	2733	1524
FY1475	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	1348	3213	1379	1249	1362	1303	2950	1312	1353	1372	1231	1215	3920	10/0	3034	9817	140462	6/16
FY 1 474	•	•	•	•	•	•	•	•	•	•	٠	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	2187	3805	2348	1092	323446	2453
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	S.DEV.	O.	62	87	337	252	160	237	403	32105	305	504	011	369	637	472	511	404	512	493	254	619	265	712	789	346	165	380	327	£03	386	30	916	841	853	228	255
	KEAN	0	3	6	11	110	699	438	875	5965	347	821	782	245	080	068	207	161	319	1331	2674	1557	1548	1657	1795	948	4071	4271	185	156	4172	5821	6181	6609	6119	938	6111
•	FY 1974	0	0	4	0	66	90	980	439	66157	741	232	128	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•
	FY1978	0	60	32	47	5	729	773	193	27053	172	367	180	169	230	525	588	294	600	619	704	862	918	A GF	846	•	•	•	•	•	•	•	•	•	•	•	•
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	FY1375	•	•	•	•	•	٠	•	•	•	•	•	•	•	•	•	•	•	•	6812	2115	7201	211	6900	1001	4567	7335	173531	7350	7355	7357	742A	7423	7373	7438	6441	1948
	FY1974	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	0720	1123	0915	9760	209354	1660
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PROCUREMENT OF OTHER HILITARY ASSISTANCE PROGRAM OBLIGATIONS. IN THOUSANDS CHULATIVE FROM INCEPTION.

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	FACTOR	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•		0-616		•
	S.DEV.	•	9	562	583	510	391	7.89	926	1252	1451	687	1258	1640.	1339	966	953	984	669	1530	1863	1546	1553	1131	1499	1260	1409	1545	1455	1360	1459	1619	4283	4132	4128	4063	3551
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	F11975	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	4		B	3	3	10595	,÷	045	042	lso	051	990	0 75	087	119	11156	127	610
	FY1974	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	702	724	869	16985	746	707
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4E AN	0	2	7	00	29	859	484	<b>316</b>	394	936	545	715	900	900	260	205	353	442	226	990	0704	446	7574	370	573	470	354	380	386	437	639	771	949	653	66339	544
ex1979	٥	٥	53	74	54	045	350	605	775	52042	801	589	•	•	•	•	•	•	•	•	•	٠	•	•	•	•	•	•	•	•	•	•	•	•	•	•
FY1978	0	0	3	٥	<b>t</b>	5,1	972	122	039	33545	A 32	266	321	435	736	837	134	266	554	R15	019	966	330	3		•	•	•	•	•	•	•	•	•	•	•
FY1977	9	0	81B	839	050	94]	372	307	863	124	468	053	05B	114	771	133	230	942	386	411	478	515	540	673	702	969	923	969	673	682	685	693	919	684	67081	0H2
341476	•	•	•	•	•	•	343	630	900	063	100	857	625	150	337	645	469	764	921	952	145	264	353	OUF	475	141	525	カグト	822	S S	918	328	965	840	89056	421
FY1975	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	2	5	121	202	36.1	40	040	573	<b>†</b> 1 <b>9</b>	651	909	179	743	942	626	922	68492	967
FY1974	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	03	121	(t) 0 T	114	40772	909
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PADCURE MENT OF OTHER TOTAL (FMS+MAP+OTHER) OBLIGATIONS, IN THOUSANDS COMULATIVE FROM INCEPTION.

	S.DEV.	•	•	•	7	~	7	•	•	0.107	7	7	•	7	•	•	9	•	•	7	•	•	•	<b>•</b>	?	9	•	•	9	•	•	•	•	•	•	•	?
	FACTOR	3.	9	• 06	60.	• 10	. 18	.27	.30	0.422	. 16	• 50	.67	40	•66	.67	.68	69.	• 70	.72	• 72	۲.	.76	.75	.80	• 19	• 79	.80	62.	• 19	• 79	. 19	.82	. 81	18.	.80	-82
	S.DEV.	0	9	565	306	260	016	868	547	42608	291	491	406	106	682	597	768	574	662	217	018	1043	980	6557	121	381	043	918	110	189	220	224	095	927	942	238	978
	AE A Z	0	~	960	869	974	617	077	970	105578	1626	2612	6359	9249	6501	6740	1669	7103	7357	9275	1510	3036	3076	0075	121	6361	2421	2493	2450	244]	2504	3562	1901	3859	3887	3739	3838
	FY1979	Э	o	60	00	46	697	548	159	105052	074	5443	1600	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•
•	FY1978	0	9	2	33	93	434	830	575	61210	975	かかな	2026	2043	233H	2908	3118	3428	3536	040	4241	4599	4553	4729	7514	•	•	•	•	•	•	•	•	•	•	•	•
	FY1977	0	c	406	361	<b>584</b>	715	253	470	96214	0221	0513	2685	2717	2956	2954	3060	3187	3485	3808	3906	4034	2603	4243	394	6111	2955	668	4405	<b>+306</b>	4358	4319	5140	5128	131	4541	5077
	741976	•	•	•	•	•	•	675	675	153834	234	7516	648	3995	4210	4357	4417	1697	5050	5503	5589	6207	6251	7071	<b>619</b>	75/7	7850	7800	7892	7945	3661	8048	8696	8163	<b>B</b> 202	8234	8450
	FY1975	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	37.39	2305	7305	7409	4255	245738	7091	4752	u 1 0	5023	2105	5175	5297	5423	5420	5478	5464	5373
	FY1974	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	6259	6969	6775	267393	6758	6451
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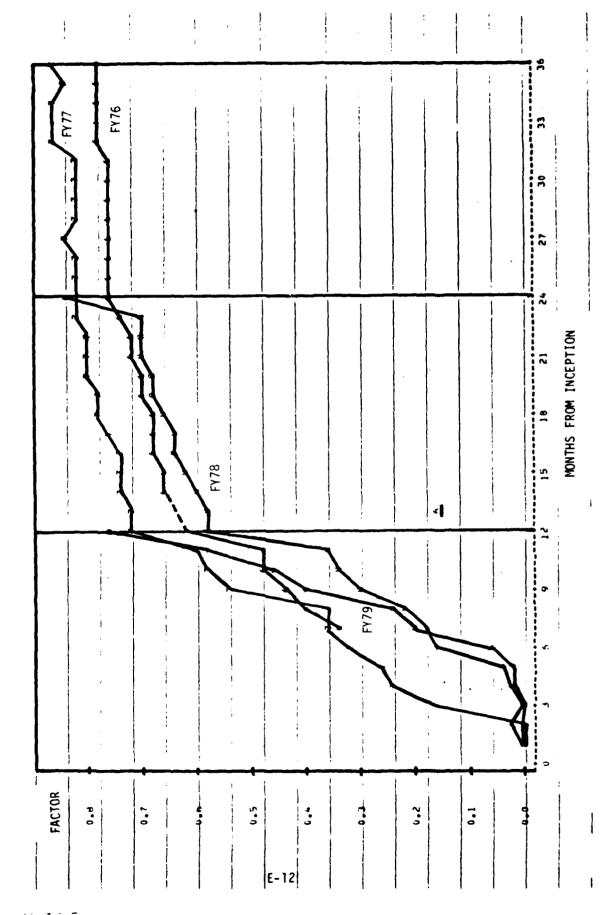
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This study seeks to forecast the amount and timing of procurement obligations for the Army's customer program. The authors review budget execution policies and procedures and various approaches to economic forecasting, including regression based methods and Box-Jenkins forecasting (both univariate and transfer functions). Data are collected and analyzed. A Box-Jenkins analysis shows that the timing of orders does not drive the timing of obligations and that orders cannot be used to give time phased statistical forecasts. However, the amount of year end orders does influence the amount of year end obligations and the patterns are similar from year to year. These facts allow forecasts to be made. Organizational considerations seem to be influencing the process. Other findings, conclusions and recommendations are provided in the study.

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